## **Public Document Pack**



COMMITTEE: BABERGH OVERVIEW AND SCRUTINY COMMITTEE

DATE: MONDAY, 18 MARCH 2024 9.30 AM

VENUE: KING EDMUND CHAMBER, ENDEAVOUR HOUSE, 8

RUSSELL ROAD, IPSWICH

MembersConservative<br/>Brian RileyIndependent<br/>Kathryn Grandon<br/>Mary McLaren (Chair)Green<br/>Leigh Jamieson<br/>Laura SmithLiberal Democrat<br/>John Whyman (Vice-Chair)

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#### **AGENDA**

# PART 1 MATTERS TO BE CONSIDERED WITH THE PRESS AND PUBLIC PRESENT

Page(s)

- 1 APOLOGIES AND SUBSTITUTES
- 2 **DECLARATION OF INTERESTS**
- TO RECEIVE NOTIFICATION OF PETITIONS IN ACCORDANCE WITH THE COUNCIL'S PETITION SCHEME
- 4 QUESTIONS BY THE PUBLIC

To consider questions from and provide answer to members of the public on any matter in relation to which the Committee has powers or duties and of which due notice has been given in accordance with the Committee and Sub-Committee Procedure Rules.

#### 5 QUESTIONS BY COUNCILLORS

To consider questions from and provide answer to Councillors on any matter in relation to which the Committee has powers or duties and of which due notice has been given in accordance with the Committee and Sub-Committee Procedure Rules.

# 6 BOS/23/10 CAR PARKING CHARGES AND ROAD TRAFFIC 5-96 ORDERS

#### Date and Time of next meeting

Please note that the next meeting is scheduled for Monday, 22 April 2024 at 9.30 am.

#### Webcasting / Live Streaming

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# Agenda Item 6

#### **BABERGH DISTRICT COUNCIL**

| то:      | BDC Overview & Scrutiny                          | REPORT NUMBER: BOS/23/10         |
|----------|--|----------------------------------|
| FROM:    | Councillor David Busby,<br>Leader of the Council | DATE OF MEETING: 18th March 2024 |
| OFFICER: | Mark Emms, Director of Operations                |                                  |

#### PROPOSED CAR PARKING CHARGES AND ROAD TRAFFIC ORDERS

#### 1. PURPOSE OF REPORT

- 1.1 Babergh Council has an approved Parking Strategy for 2022-2042 and this report proposes the next action for the charging theme within this strategy.
- 1.2 Cabinet resolved 9th January 2024 that further engagement be carried out and then a proposal to vary the existing charging arrangements be presented to the Overview and Scrutiny Committee for their examination, before returning for a cabinet decision.
- 1.3 A petition not to change the current free parking arrangements provided in council operated parks in Sudbury, Hadleigh and Lavenham was debated by Council 20th February 2024 and voted in favour of being noted (17-12).
- 1.4 This report details the full estimated budget cost of providing the parking service, tariff options, income projections and covers amendments to parking orders required to financially position the Council to be able to deliver its agreed parking strategy, without relying on subsidy from outside of the parking service.
- 1.5 This proposal duly considers the consequences of maintaining the current local free 3-hour parking arrangements in Sudbury, Hadleigh and Lavenham and balances these against protecting other essential services for residents and communities, whilst meeting its sustainable travel and environmental objectives.
- 1.6 The proposal adopts a full cost recovery approach to remove the current parking service subsidy from other council income sources, so that it is the motorist who pays for the cost of parking provision, as opposed to all taxpayers including those who may not use the service.
- 1.7 The Council has budgeted a general revenue fund gap for the three years 2025/26 to 2027/28 of £6.7m in total, whilst it only has £2.4m of useable reserves available to fund this gap. An acceptance of the recommendations in this proposal will assist in part, but will not solve the whole budget challenge ahead and the council will still need to make further difficult service decisions.

#### 2. OPTIONS CONSIDERED

- 2.1 Outsourcing of car parks to an external provider was considered and rejected by Cabinet 9<sup>th</sup> January 2024.
- 2.2 Not varying the charges was considered and rejected by Cabinet 9<sup>th</sup> January 2024.

- 2.3 Outsourcing of car parks to a Community Interest Company comprised of the local Town and Parish Councils where car parks are located, has been considered and rejected.
- 2.4 The primary funding model underpinning a CIC proposal would be the avoidance of paying business rates to fund a continuation of free parking. The Council can award discretionary rate relief where properties are occupied by organisations not established or conducted for profit whose main objectives are charitable or are otherwise philanthropic or religious or concerned with education, social welfare, science, literature or the fine arts or premises occupied by organisations not established or conducted for profit and wholly or mainly used for purposes of recreation. 40% of the cost of awarding discretionary relief is borne by the Council, 10% Suffolk CC and 50% Central Government. It is not considered that a CIC for car parks meets any of these objectives. If it was to be considered, the Council would need to be aware of any precedent set. Regardless, the level of relief awarded would not be enough to maintain free parking, along with paying for cost increases, delivering the parking strategy, sustainable travel and environmental aims. Consideration would need to be given to breaking up the on street and off-street enforcement responsibilities and end to end parking system resulting in higher costs.
- 2.5 Different tariff options have been considered that would fall under the agreed general principle of a modest tariff scheme set at a level not to compete with neighbouring local authorities. Models including an initial free period have been ruled out as they will not provide full cost recovery. With 98% of existing transactions being for less than 3 hours, offering up a free period directly and significantly reduces available income to fully recover costs. Furthermore, free periods complicates off street enforcement, which can negatively impact on street enforcement resource.
- 2.6 Sunday and bank holiday charging have been considered as an option as this is commonplace in several of the benchmarked authorities. This option has been rejected as full cost recovery can be achieved without the need to introduce these charges.
- 2.7 It is not easy to separate resident parking from visitors and commuters as residents can also be both visitors and commuters to other locations. We are not proposing a tariff scheme which tries to make this distinction and any offer of reduced rates or free parking to residents would need to be made universally across the district to be fair, unless the designation of a car park has been allocated for residents only.
- 2.8 Cashless payments have been considered as a default (the only payment type across all car parks) option and this would involve promotion of the digital payment mobile application or making payment via card at a machine. This option has been rejected as full cost recovery can be achieved without the need to do this. The government is developing a National Parking Platform aimed at giving parking users the ability to use their preferred app everywhere and driving down mobile application costs to local authorities and we are monitoring its progress closely.

#### 3. RECOMMENDATIONS

- 3.1 Tariff Option A Table 6.7 for short and long stay, hourly and daily parking charges, is implemented as soon as is practically possible.
- 3.2 Parking Permit (season ticket) changes in 6.24 are implemented as soon as is practically possible as already agreed under annual fees and charges report.
- 3.3 Changes from Short Stay to Long Stay designations in 2 car parks as per 6.22 are implemented as soon as is practically possible.
- 3.4 Blue Badge Holders will continue to be allowed to park for free for up to 3 hours in any bay of all public car parks.
- 3.5 The current hours, days of the week and bank holidays where off-street restrictions apply are amended as per 6.15 as soon as is practically possible.
- 3.6 Suitable refund arrangements are put in place with Abbeycroft Leisure for users of the Councils' Leisure Centres (Sudbury and Hadleigh) and for Roys Sudbury store customers to co-inside with new tariff introduction.
- 3.7 The Director of Operations and Parking Services Manager continue to engage with health, mobile health screening and village community centres which are accessed via or occasionally sited on council car parks, as to the feasibility and appropriateness of utilising the councils' virtual permits and enforcement in managing parking for their patients and visitors.
- 3.8 That delegated authority be given to the Director of Operations to make changes to the councils' off-street parking orders and put in place suitable resources to implement the recommendations in this report in compliance with all statutory obligations and law.
- 3.9 The Director of Operations and Parking Services Manager continue to engage with the four councils where car parks are located and any groups making representation and carry out more detailed local survey work to bring forward proposals to continue to improve parking as set out in the council's car parking strategy.

#### **REASON FOR DECISION**

In order to deliver the approved parking strategy, move to full cost recovery, remove the budget burden of subsiding parking, protect other essential services, transfer cost and choice to the parking service user and to be better funded to assist with meeting sustainable travel and environmental objectives, varying existing parking charges is proposed.

#### 4. KEY INFORMATION

4.1 Babergh Cabinet approved and published its long-term Parking Strategy for 2022-2042 in October 2022 and has since started to make changes to the service over the last year, including the introduction of online purchasing of digital permits to park, commencing the roll out of new car park signage, other minor quality enhancements and updating the council's car park website pages.

- 4.2 The approved strategy recognises a range of service themes including enforcement, technology, land use, sustainable transport, designation, quality, capacity and charges.
- 4.3 To progress more beneficial delivery of the approved strategy significant funding is required and the strategy theme of varying charges now needs to be progressed from the current postponed position.
- 4.4 The parking service is subsidised by other non-parking derived income and this is neither fair to non-car users nor financially sustainable to the Council. Parking for the first 3 hours is currently free of charge (other than Pin Mill, Chelmondiston which is outside of this proposal) and is free all day in Lavenham, with tariffs being set lower than other local councils.
- 4.5 Whilst Babergh and its market towns and villages are truly unique in character, the challenges around on street and off-street parking management, to ensure that shoppers, visitors, residents, workers and commuters have access to sufficient, good quality, safe and welcoming car parking, are not unique ones within the parking sector and there are a range of established solutions.
- 4.6 There are already car parking enforcement challenges both on and off street, including nuisance parking, hopping from car park to car park and unenforceable restrictions. Charging over the first 3 hours will mean there are more parking restrictions that become enforceable, and this will lead to a connected increase in enforcement patrol hours. This will lead to some improvement both on and off street which will benefit residents and make it fairer for parking users who respect the rules.
- 4.7 Introducing a charge over the first 3 hours would lead to some (unknown quantity) worsening of existing or new nuisance parking in some (uncertain) areas. We have allowed for resources to carry out resident parking surveys which could lead to the introduction of resident parking zones and/or further on street restrictions (signs and lines) to manage this existing problem (subject to available funding and support of schemes by SCC).
- 4.8 Commercial retailers are adept at managing their own car parking when the need arises and we would expect they would put their own or vary their existing enforcement in place. Where Roys, Sudbury is concerned the Council leases the car park from the retailer and would put arrangements in place to refund the cost of tickets to customers in store.
- 4.9 A summary of the specialist advice of Ethos (formally 2020 Highways and Transportation) Consultants in respect of charging contained within the councils approved Parking Strategy 2022-42 can be read in Appendix F. There are a range of advantages and disadvantages in varying charges which have been given balanced consideration thought this proposal.
- 4.10 It should be recognised that the base position of a £0.00 tariff for 3 hours parking is resulting in overall charges that are benchmarking significantly lower other local authorities or private car parking operators in the area. The council aspires to invest more into its market towns, but this is being hampered by the overall subsidy that is having to be made to the parking service. In making this proposal we considered the

balance between the significant value of the existing local offer to shoppers, visitors and workers, versus the modest cost of the proposed parking tariffs.

#### 5. LINKS TO OUR PLAN FOR BABERGH

- 5.1 The Councils 'Our Plan for Babergh: A more resilient and sustainable future for Babergh (2023-2027)' has been adopted and there are clear opportunities and challenges which the annual delivery plan will be developed to address.
- 5.2 Those directly applicable to being met by this proposal appear under the Revitalised and Improved Environment theme and include tackling and mitigating the impacts of climate change, reducing council and district carbon emissions and promoting greener and healthier forms of travel.
- 5.3 It can be argued that the remaining opportunities and challenges all require funding to be achieved or mitigated. Whilst the financial benefits of this proposal would only contribute in part to solving the councils overall budget challenges, this proposal could indirectly contribute to delivery of any of these objectives, as the proposal will reduce the budget burden of subsidising parking services from other sources of Council income, which will in turn free up budget to used elsewhere.
- 5.4 Sustainability is a core theme in the Councils new plan. We need the Councils' finances to be both resilient in the short term and sustainable in the longer term. For the avoidance of any doubt it should be noted that the car parking services financial position is currently 'not' sustainable, nor resilient, but this proposal would contribute towards significantly improving this position.

#### 6. FINANCIAL IMPLICATIONS

#### **Benchmarking Tariffs**

- 6.1 The lack of local private parking operators leads to benchmarking comparisons being made against neighbouring local authorities. Of 29 local councils surveyed within Suffolk, Norfolk, Essex and Cambridgeshire, Babergh is one of only 6 that do not charge for short stay parking and the only council in Suffolk and Essex that does not charge. In Suffolk and Essex, only East Suffolk Council offers 30 minutes of free parking in some selected locations (see Appendix A Table 3 for details).
- 6.2 Appendix A Table 1 shows the tariffs available currently in Local Authority car parks in the main surrounding towns within a sub 30 mile driving distance. When considering this information, it should be noted some authorities may be in the process of increasing their own charges. Mileage distances between locations are shown in Table 2 and Map 1 shows the location area.
- 6.3 There is limited information available from other District Councils on local economic impact (positive and negative) from varying charging. On this area the parking strategy suggests that "the link between parking and prosperity is difficult to isolate from amongst all these other factors and there is not much quantitative evidence beyond the anecdotal" and the strategy further comments "Babergh tariffs offer the most value for money across all areas included within the benchmarking exercise".

- 6.4 The strategy recommends carrying out regular parking charges benchmarking exercises with neighbouring local authorities and towns with similar characteristics to those within Babergh and to assess varying tariffs on a more regular basis, the frequency is suggested as bi-annually.
- 6.5 With the benchmarking in mind, we are proposing modest increases to our current tariff scheme, set at a generally lower level so as not to compete with neighbouring local authorities.

#### Tariff Options

- 6.6 Different tariff options have been considered, with initial free period tariffs being ruled out as they will not provide certainty of full cost recovery. With 98% of existing transactions being for less than 3 hours, offering up a free period directly and significantly reduces available income to fully recover costs. Free periods complicate off street enforcement, with time being wasted chasing no returns and users attempting to hop between car parks, which can negatively impact on street enforcement resource.
- 6.7 Two options have been proposed that would achieve full cost recovery and fall under the agreed general principle of a modest tariff scheme, set at a level to not compete with neighbouring local authorities.

| Tariff Bands | Tariff Option A |           | Tariff O   | ption B   |
|--------------|-----------------|-----------|------------|-----------|
|              | Short Stay      | Long Stay | Short Stay | Long Stay |
| Upto 1 hour  | £1.00           | n/a       | £1.20      | n/a       |
| Upto 2 hours | £1.50           | £1.00     | £1.70      | £1.20     |
| Upto 3 hours | £2.00           | £1.50     | £2.20      | £1.70     |
| Upto 4 hours | £2.50           | £2.00     | £2.70      | £2.20     |
| All Day      | n/a             | £2.50     | n/a        | £2.70     |

- 6.8 The principle of a **single universal district wide tariff for short stay and for long stay**, with the same pricing in place based on car parking designation (short or long stay) as opposed to location is being proposed.
- 6.9 This universal principle has the benefit of being both equitable to all areas and car park users across the district and being easier for car parking users to understand (especially where they are users of many different car parks). There is limited demonstratable difference in the purposes for which car parks are being used across the district to justify applying different charging tariffs by location.
- 6.10 The proposed All Day Long Stay tariff band for both Option A and Option B is a reduction (£0.50 or £0.30 respectively) on the existing £3/day all day charge.
- 6.11 This reduction is intended to support long stay users of car parks, especially local residents of the district working in our towns and villages, but additionally visitors who have travelled from further afield to spend the whole day in the location.

- 6.12 Long Stay tariffs have been deliberately set below short stay to encourage parking in these car parks, including start of day workers and free up spaces in short stay parking which will benefit users requiring spaces closer to shops and some other services.
- 6.13 Short stay has been increased from 3 hours to 4 hours maximum stay which will both benefit some users from a convenience perspective and allow for improved EV charging.

#### **Restricted Periods**

Monday to Saturday

- 6.14 Currently, the period in which the Short Stay free for 3 hours tariff applies in Sudbury, Hadleigh is between 08:00 and 17:00 Monday to Friday and 08:00 and 12:00 on a Saturday. Long Stay restrictions apply 08:00 and 17:00 Monday to Saturday. The reason for the discrepancy between the two is not known.
- 6.15 It is proposed to harmonise the short and long stay restrictions to apply Monday to Saturday and extend the charging period to 18:00. These are the same times as West Suffolk and East Suffolk and Mid Suffolk also charges until 18:00.
- 6.16 Having a charging period of Monday to Saturday 08:00 to 18:00 matches the standard on-street single yellow line 'no waiting' restrictions and makes enforcement of both on and off street more effective and easier to understand. Charging should be applicable all day on Saturdays otherwise there would be no need for an all-day tariff (as is currently the case).

Sundays & Bank Holidays

- 6.17 Charges apply on Sundays and Bank Holidays in West Suffolk, East Suffolk, Ipswich, Colchester, and Braintree. Although, outside of this proposal we already charge on Sundays and Bank Holidays at Pin Mill Car Park in Chelmondiston.
- 6.18 We are not proposing to extend charging to Sundays and Bank Holidays in Sudbury, Hadleigh and Lavenham.

#### Car Park Designations

Magdalen Road Car Park, Hadleigh

- 6.19 This car park is currently split into two sections. There are 79 spaces at the front of the car park that are designated short stay and 99 spaces towards the rear of the car park that are designated long stay. This system causes confusion for customers and requires excessive signage. Blue Badge holders who wish to park all day are forced to park at the back, making access more difficult.
- 6.20 We propose to designate the whole of this car park as long stay regardless of where customers park. We will allow all Blue Badge holders to park in the most accessible spaces at the front of the car park.

#### Great Eastern Road Car Park (Roys), Sudbury

- 6.21 This car park is currently designated short stay. It neighbours both Station Road Car Park (Kingfisher) and The Station Car Park, both of which are long stay. At present this does not cause an issue as a free 3-hour stay is available in all three car parks. We are proposing to introduce a higher tariff for short stay car parks because of their proximity to the immediate town centre. Due to its location, we propose to designate this car park to long stay to remain consistent with the surrounding car parks in the area and to provide a greater capacity for long stay parking in Sudbury.
- 6.22 This table shows the designations (including proposed) and spaces within the charged car parks in the locations covered in this proposal within the council.

| Location    | Car Parks                     | Designation<br>(* denotes<br>proposed change) | Spaces |
|-------------|-------------------------------|---|--------|
|             | Girling Street                | Short Stay                                    | 62     |
|             | North Street                  | Short Stay                                    | 181    |
| Sudbury     | Great Eastern Road (Roys)     | Long Stay *                                   | 260    |
|             | Station Road (Kingfisher)     | Long Stay                                     | 277    |
|             | The Station (Railway Station) | Long Stay                                     | 135    |
| High Street |                               | Short Stay                                    | 49     |
|             | Magdalen Road                 | Long Stay *                                   | 152    |
| Hadleigh    | Maiden Way                    | Short Stay                                    | 6      |
|             | Toppesfield                   | Short Stay                                    | 18     |
|             | Stonehouse Road               | Long Stay                                     | 45     |
| Lavenham    | Prentice Street               | Long Stay                                     | 21     |
| Lavennam    | Cock Horse Inn                | Long Stay                                     | 78     |

#### Season Tickets and Residents Permits

- 6.23 We currently offer Season Tickets in the following car parks;
  - Magdalen Road Car Park, Hadleigh
  - Station Road Car Park (Kingfisher), Sudbury
  - The Station Car Park, Sudbury
- 6.24 Season Tickets are available to any member of the public to purchase to enable them to park without the need to purchase a daily stay in the car park. The price of Season Tickets was recently increased in the Fees and Charges review. The new prices have not yet been implemented as the Off-Street Parking Order requires updating to reflect the increase. It is proposed to implement the increase at the same time as updating new daily parking tariffs.

| Season<br>Ticket type | Current cost | Proposed fee<br>(2024) | Fee Increase | *Average<br>Discount /<br>Permit |
|-----------------------|--------------|------------------------|--------------|----------------------------------|
| 1 Month               | £25          | £30                    | 20%          | 35%                              |
| 3 Months              | £70          | £85                    | 21%          | 38%                              |
| 12 Months             | £250         | £300                   | 20%          | 45%                              |

\*Average % Discount / Permit = pro rata of 46 weeks \* 5 days \* £2.50/day

- 6.25 Season ticket numbers are currently 281 per annum with an income of £24,035, with numbers predicted to rise if the proposal to vary the current free 3-hour tariff is accepted. The budget change is not easy to predict and the increase in charge is expected to be offset by the transfer from ad-hoc purchasing and is not anticipated as generating any overall material income gain that needs to be included at this stage.
- 6.26 Season tickets should continue to increase in line with inflation and the comparable local market rates but should also continue to be set at an attractive discount level to encourage uptake and offer good value over ad-hoc purchasing.
- 6.27 With the redesignation of some car parks (see 6.22) we would also propose to introduce Season Tickets in the following car parks:
  - Great Eastern Road Car Park (Roys), Sudbury
  - Cock Horse Inn Car Park, Lavenham
  - Prentice Street Car Park, Lavenham
  - Stonehouse Road Car Park, Hadleigh

#### Full Service Cost Assessment

- 6.28 The Councils general revenue budget nett cost for parking services (Car Parks General and Civil Parking Enforcement), as published in the annual Budget Book 2023/24 is £353,000. The budget book represents the councils responsible budget managers area of accounts and is not intended to show the full actual cost of the service. When corporate overhead recharges are included, this budget increases to £427,000. The breakdown of this is included in Appendix B and has been the basis of the 'approximately £425k' deficit figure used in communications reports to this point. Of this figure there are costs of £561,000 and income of £208,000.
- 6.29 When making an actual full cost assessment, consideration has been given to budget (in year and next year) and current forecast outturn. Where in year costs have been examined, it has been necessary to consider expenditure which has been delayed to reduce the overall in year budget overspend position of the Council, whilst this potential for varying charges has been considered.
- 6.30 The full cost assessment of the parking service includes estimates of retained and future business rates, resource inputs from other services (Assets, Public Realm, Sustainable Travel), underfunded capital replacement financing costs (lifecycle replacement maintenance, machines) and adequacy of general maintenance.

- 6.31 The breakdown of the full cost assessment for 2024/25, indexed by 5% for labour and 3% for Operational costs for estimated inflation to 2026/27 and the financial assumptions that have been made in making this assessment can be seen in Appendix C.
- 6.32 The actual full current forecasted expenditure of delivering the parking service has been assessed as £880,689 for 2024/25 rising to £1,024,127 by 2026-27.
- 6.33 With total income of £213,602 for 2024/25 increasing marginally (as is the current position on parking fees and charges) to £231,502 is netted off this, the actual full cost total subsidy of the parking service is estimated as being £667,096 for 2024/25 rising to £792,625 by 2026/27.
- 6.34 For the avoidance of doubt this full cost assessment does not include delivering the approved parking strategy (including addressing quality and capacity challenges) or investing in sustainable travel (beyond what external funding may become available through the process of application).

#### Budgeting of Tariff Option A and Option B

- 6.35 The proposed tariff options have been modelled and the results are shown by subjective spend category in Appendix C for the 3 years 2024/25 to 2026/27.
- 6.36 Under Tariff Option A the Babergh Council Budget Variance benefit is modelled as £395,754 for 2024/25 increasing to £725,374 by 2026/27 and the cumulative benefit over this period is modelled as £1.865m.
- 6.37 Under Tariff Option B the Babergh Council Budget Variance benefit is modelled as £445,933 for 2024/25 increasing to £833,521 by 2026/27 and the cumulative benefit over this period is modelled as £2.128m.
- 6.38 Not accepting either of Tariff Option A or B will result in a further budget pressure of £50,489 for 2025/26 rising to £75,054 in 2026/27 which will need to be met from reserves.
- 6.39 A prudent approach has been taken to option budget modelling. Income projections have been based on machine and mobile transaction data and assess risks, accounting for VAT payable and likely rebates. Options are based on a 6-month implementation period.
- 6.40 These modelling figures include a revenue cost allowance for £1m of capital borrowing over 7 years, subject to further business case approval and agreement to add into budgets, which would be invested in delivering the car parking strategy aims and enhancing sustainable travel options.
- 6.41 The full details of the financial assumptions which have been made in the modelling are listed in Appendix C.

#### 7. LEGAL IMPLICATIONS

- 7.1 Certain changes will require the council's off-street road traffic order to be updated. This is a statutory process which must be carried out in accordance with law. The Road Traffic Regulation Act 1984, together with the Local Authorities' Traffic Orders (Procedure) (England & Wales) Regulation 1996, set out the procedure the Council must follow. The Council is required to publish the proposed (updated) order in the car park and in the local press. The Council must also consult with the County Council (who must consent to the order) and other appropriate organisations including the Police. Cabinet must consider all representations received before making the order.
- 7.2 Section 55 of the Road Traffic Regulation Act 1984 (as amended by the Traffic Management Act 2004) does not stipulate how councils must account for and spend any surplus from off street income for car park charging.
- 7.3 For clarity the income this act refers to as needing to be ringfenced is on-street charging (but for the council there is none and this would be managed by Suffolk County Council if there was) and/or on/off-street enforcement charges (the Penalty Charge Notices). The Council's enforcement account runs at a deficit as the cost of the Service Level Agreements for enforcement with Ipswich Borough Council and West Suffolk Council exceed the PCN income. Therefore, the need for the council to ringfence is not required.
- 7.4 Any surplus income over expenditure in respect of off street car parking charging falls into the general fund. As a matter of general principle, a public body must exercise a statutory power for the purpose for which the power was conferred by Parliament and not for any unauthorised purpose. The Road Traffic Regulation Act 1984 is not a revenue-raising or taxing statute and does not authorise local authorities to use their powers to charge increased parking charges with the purpose of raising surplus revenue for other purposes funded by the General Fund.
- 7.5 It is therefore reasonable for the Council to raise funds through off street car parking income, including budgeting for a surplus to manage fluctuation in costs over time, with the aim of delivering its car parking, sustainable travel, and environmental strategies.

#### 8. RISK MANAGEMENT

8.1 The Key corporate risk which the recommendation in this report could contribute to a reduction in likelihood is:

| Key Risk<br>Description   | Likelihood | Impact | Key Mitigation Measures  | Risk Register and Reference            |
|---|------------|--------|--|--|
| Babergh District Council may fail to be financially sustainable | 3          | 4      | Continued monitoring and reporting of the Councils financial position including actual and reserves. Cabinet briefings to review position and budgets. Internal and external audits. Finance transformation project to | Strategic Risk<br>Register<br>SRR08BDC |

| review expenditure and income and balance future years budgets. Robust medium term financial strategy, shared integrated workforce with Mid Suffolk. Development of medium term financial strategy and creation of long term |  |
|--|--|
| financial strategy.  |  |

- 8.2 A significant risk the Council faces is not being financially sustainable if it does not adequately address budgets shortfalls in its medium-term financial plan. If accepted then under this proposal car parking charges could become a more significant council income line and contribute to reducing the likelihood of this risk.
- 8.3 Operationally, whilst being an infrequent occurrence, making the changes to the off street car parking orders are not considered to be of a significant risk. In fact they provide an opportunity to make minor amendments and layout changes to the orders that make them both more intelligible to the public and more enforceable by our enforcement partners. Whilst a project plan will be developed if this proposal is agreed, the income assumptions in the proposal allow for the assured delivery to the statutory process outlined in section 7.1.

#### 9. CONSULTATIONS

- 9.1 Building on the detailed district wide consultation questionnaire and roadshows carried out between August 2021 and June 2022 which have informed the council's approved car parking strategy, further targeted engagement specifically on varying charging has been carried out between 1st February and 3rd March 2024.
- 9.2 This has involved Sudbury, Hadleigh, Lavenham and all other Babergh Town and Parish Councils, District Councillors, and a number of recognised groups being invited to complete an online survey to better inform the details of this proposal to vary existing tariffs and associated off-street road traffic orders. For Sudbury, Hadleigh and Lavenham some local meetings and walk rounds have also taken place. The details of the engagement can be viewed in Appendix D.
- 9.3 As detailed consultation has already been carried out, this shorter piece of further engagement has been aimed at obtaining any additional local intelligence or recent changes that will minimise any unintended operational consequences of the proposed changes, with all submissions and evidence being considered.

9.4 The response rates for the different groups that have been surveyed are:

|   | Invitations | Number |
|---|-------------|--------|
| Total responding to the survey            | 123         | 86     |
| Town and Parish Councils                  | 66          | 15     |
| Individual Town and Parish Councillors    |             | 50     |
| Babergh District Councillors              | 32          | 12     |
| Other recognised groups and organisations | 25          | 9      |
|   |             |        |
| Other responses received via email        |             | 2      |
| Individual Town and Parish Councillors    |             | 1      |
| County Councillor                         |             | 1      |

9.5 The survey addressed four themes, these being: parking tariffs, parking provision, on-street parking and sustainable transport. Some context for each theme was provided along with link to frequently asked questions. The full report in Appendix D contains more extensive detail from the engagement. Along with any mitigation included in this proposal, we would summarise as:

#### Question 1 - Parking tariffs

- 9.6 It is acknowledged that many of the respondents were not in favour of the council's proposals with 48% mentioning that the introduction of charges will be detrimental to the town's high streets, shops and businesses.
- 9.7 Requests to retain an element of free parking was mentioned by 20% of respondents and 17% mentioning requesting that the charges are kept low.
- 9.8 There are also concerns that increasing the charges will increase the demand for onstreet parking and will have a negative impact for vulnerable residents, staff and volunteers.
- 9.9 Not all respondents are against the proposals with 9% mentioning that charging was necessary to cover costs and protect council services. 6% of respondents mentioned car park users should pay for parking facilities rather than all taxpayers subsidising free car parking.
- 9.10 We have benchmarked and researched the tariffs in operation in neighbouring districts. Our proposed tariffs are competitive when compared.
- 9.11 Short-term free parking periods are not without their difficulties. The current 3-hour free parking is often abused, with motorists obtaining multiple free stays to park longer than the maximum permitted stay or moving from car park to car park to gain long periods of free parking, adding to congestion and air pollution. Offering shorter periods of free parking will encourage visitors to stay for shorter periods of time. We want to encourage visitors to spend longer in our towns and villages by providing modest fees compared to other towns in the region.
- 9.12 7% of the respondents were concerned that the cost of enforcement and cash collection would exceed the income generated. All the car parks that feature in our proposals are already patrolled by the parking enforcement teams. The structure of

- our agreements with the enforcement teams will not change under these proposals so there will not be any increased costs.
- 9.13 At present, only 6% of the transactions in our car parks are conducted via our digital parking app provider. This is because our customers often choose to obtain a free ticket from the machines. With the introduction of charges, we predict that the percentage of customers that will use their phone to pay will increase to 30% and this will increase year on year, therefore minimising the impact of increased cash collections from machines.
- 9.14 Despite the growing popularity of paying by phone to park, we will be retaining ticket machines in the car parks so that there are facilities for those customers who prefer to pay by coins. This was a concern of 7% of the respondents.

#### Question 2 – Car park provision

- 9.15 24% of the respondents stated that the current car park provision in Babergh is good, adequate of fine however 9% reported that the facilities are insufficient or inadequate.
  9% of respondents also had concerns about the need for better signage, bay markings, and general maintenance.
- 9.16 The Parking Strategy identified that investment is required in our car parks, and we are working to create an improvement plan. Any plan is fundamentally dependent on increasing income under this proposal to service borrowing costs to facilitate this plan. New and clear signage forms an integral part of our proposals and will be installed.

#### Question 3 – On-street parking and parking enforcement

- 9.17 22% of the respondents mentioned varying of parking charges will increase the demand for parking spaces on-street and therefore, greater on-street enforcement will be required. 6% of respondents mentioned that the current levels of enforcement are good but 16% said that more enforcement is needed or would be welcome.
- 9.18 We acknowledge that some motorists will choose to park on-street if charges are introduced. We are committed to ensuring that our car parks are well maintained, safe, convenient and with improved signage therefore being the preferred destination for many motorists.
- 9.19 The parking enforcement teams that patrol our car parks also enforce the on-street parking restrictions on behalf of Suffolk County Council. Our current car park arrangements are labour intensive with the enforcement officers having to spend prolonged periods of time monitoring vehicles that are abusing the free parking periods. The introduction of simple parking tariffs will mean that more on-street enforcement will be possible. We will continue to work closely with the enforcement teams to identify areas where increased enforcement is required in the future.
- 9.20 10% of the respondents raised the need to consider/prioritise parking for residents including the mention of residents permits.
- 9.21 Suffolk County Council are responsible for on-street parking restrictions including the introduction of residents parking permit schemes however we are committed to working with all stakeholders to seek solutions and helping where and when we can.

#### Question 4 – Sustainable travel

- 9.22 55% of respondents stated that public transport is limited and requires improvement. 24% stated that there is lack of safe cycle paths in the towns and 7% refer to a need for cycle parking facilities.
- 9.23 14% of respondents stated that increasing sustainable transport options is unlikely to get people of out their cars as the culture change required is too great or that public transport is unlikely to ever improve enough.
- 9.24 The Parking Strategy identified that parking tariffs can be an effective tool to encouraging motorists to make the modal shift from using a motor vehicle to using other sustainable transport options.
- 9.25 Section 15 of this report goes into greater detail about environmental implications and provides some sustainable transport options that we could consider implementing.

#### 10. EQUALITY ANALYSIS

- 10.1 An Equality Impact Assessment (EIA) Initial Screening Form has been completed (See Appendix E). The overall result of this is that this proposal does not have the potential to have a negative impact on any grouping under any of the protected characteristics.
- 10.2 We are specifically aware that users with physical mobility disability can find it more difficult to navigate our car parks. The current blue badge designated bays for parking users with a disability will be maintained as free of charge for 3 hours, and on street parking availability also remains unchanged for these users under this proposal.
- 10.3 In some car parks it may be possible to improve the location of blue badge bays where they have previously been designated as both long and short stay in the same car park.
- 10.4 It is expected that better funding will lead to being able to improve quality of our car parks, including signage, surfacing (providing level access), lighting and bay markings and this will benefit all users.
- 10.5 By introducing clear short and long stay tariffs and redesignating the use of some car parks, we hope to marginally improve availability of spaces where they are required for short or long stay, and this will benefit all users.
- 10.6 By introducing clear short and long stay tariffs and redesignating the use of some car parks, we hope to marginally improve availability of spaces where they are required for short or long stay, and this will benefit all users.
- 10.7 The changes that are proposed are the same for all short and long stay car parks across the district, which is a fairer arrangement than is currently in place.

#### 11. ENVIRONMENTAL IMPLICATIONS

11.1 Changing tariffs will influence some driver's parking behaviour and encourage some modal shift to sustainable forms of transport. The additional income generated will allow more sustainable travel progress to be made. The climate change budget has become depleted as encouraging progress has been made and the availability of further funds from within the council can make more external match funding opportunities feasible in this area.

- 11.2 Under the proposed varied tariffs there will be less car movements 'hopping' between car parks to obtain additional free parking after 3 hours and this will be more beneficial in Sudbury and to some lesser extent in Hadleigh. Clear car park designation and pricing differential between short and long stay parking will lead to improved availability of short stay spaces closer to shopping in Sudbury, this in turn could reduce cruising for spaces and lead to some modest associated air quality improvement.
- 11.3 Whilst it is not being claimed that parking charges might provide a panacea to our lack of public transport, additional funding could allow significant progress and kick start a range of sustainable transport initiatives and interventions. A pipeline of potential projects has been developed that could be implemented if funded, including, but not limited to:
  - Installation of cycle parking where no provision exists currently
  - Install bicycle maintenance stands
  - Install e-bike charging facilities
  - Subsidised e-bike rental schemes
  - Investigation of e-cargo bike schemes
  - Providing higher capacity electric vehicle charging points in key locations
  - Investment into existing local passenger and community transport operations in order to enhance/extend provision, including digital on demand transport services
  - Supporting community zero emission shuttle busses
  - Delivery of Local Cycling Walking Infrastructure Plans schemes
- 11.4 The implementation of sustainable travel interventions such as these would support modal shift from car journeys to low carbon alternatives. This aims to reduce demand on car parking spaces and support Babergh District Council's Sustainable Travel Vision and Local Cycling and Walking Infrastructure Plan. This, in turn supports the emerging corporate plan priorities and Carbon Reduction Management Plan.
- 11.5 Aside from the sustainable travel and low carbon transport benefits that would be enabled with these interventions, they also bring place-making value. More facilities for cyclists within Babergh's town centres will demonstrate commitment to the 'Cyclists are Welcome' ethos. This is particularly relevant to Hadleigh and Lavenham, where Cycling UK's Wolf Way is routed through the centre of the town/village, which when paired with good quality parking and facilities for cyclists encourages cyclists to stop and enjoy the visitor economy offer.
- 11.6 A zero-emission shuttle bus for the Sudbury and Hadleigh areas would enable sustainable commuting and provide passenger transport services for those wishing to access the town centre bringing further economic benefits as well as reducing the issues currently faced around rural connectivity and isolation. The availability of additional funding would make a partnership project to this more likely.

#### 12. APPENDICES

|     | Title                                   | Location |
|-----|---|----------|
| (a) | Benchmarking                            | Attached |
| (b) | Base Budget 2023/24                     | Attached |
| (c) | Full Cost Assessment and Budget Options | Attached |
| (d) | Engagement Results                      | Separate |
| (e) | Summary of ETHOS Advice                 | Attached |
| (f) | EIA Screening Form                      | Attached |
| (g) | Location Maps                           | Attached |

#### 13. BACKGROUND DOCUMENTS

- 13.1 The Council's Parking Strategy can be viewed on our website https://www.babergh.gov.uk/w/parking-strategy
- 13.2 Babergh and Mid Suffolk District Councils A Vision for Sustainable Travel can be viewed on our website https://www.babergh.gov.uk/documents/d/asset-library-54706/babergh-mid-suffolks-vision-for-sustainable-travel-2022-1
- 13.3 Babergh and Mid Suffolk District Councils Local Cycling and Walking Infrastructure Plan can be viewed on our website https://www.babergh.gov.uk/sustainable-travel

#### **REPORT AUTHORS**

Mark Emms – Director of Operations and Climate Change

Matt Smith - Parking Services Manager

Jack Burton – Finance Business Partner

Katherine Davies - Sustainable Travel Officer

#### **APPENDIX A**

**Table 1** benchmarking of charging periods and tariffs currently in operation in nearby Local Authority managed car parks.

| Location                    | Charging period   | Short stay tariff  | Long stay tariff  |
|-----------------------------|---|--|---|
| Stowmarket,<br>Suffolk      | Monday – Saturday<br>8:30 – 18:00                             | 2 hours £1.00<br>3 hours £2.00   | 2 hours £1.00<br>3 hours £1.50<br>4 hours £2.00<br>All day £2.50  |
| Felixstowe,<br>Suffolk      | Every day<br>8:00 – 18:00                                     | 30 mins FREE<br>2 hours £1.50<br>4 hours £3.00   | 2 hours £1.50<br>4 hours £3.00<br>All day £4.00   |
| Haverhill,<br>Suffolk       | Monday – Saturday<br>8:00 – 18:00                             | 1 hours £0.50<br>3 hours £1.50   | 1 hour £0.50<br>3 hours £1.50<br>All day £2.50  |
| Woodbridge,<br>Suffolk      | 8:00 – 18:00  | 30 mins FREE<br>2 hours £1.00<br>4 hours £2.00   | 2 hours £1.00<br>4 hours £2.00<br>All day £4.00   |
| Bury St Edmunds,<br>Suffolk | Monday – Saturday<br>8:00 – 18:00<br>Sundays<br>10:00 – 16:00 | 2 hours £3.00<br>3 hours £4.00   | 3 hours £3.00<br>All day £4.00  |
| Ipswich,<br>Suffolk         | Every day<br>8:00 – 22:00                                     | 1 hour £1.50<br>2 hours £3.00<br>3 hours £4.50<br>4 hours £6.00<br>5 hours £7.50   | 1 hour £1.20<br>2 hours £2.40<br>3 hours £3.60<br>4 hours £4.80<br>5 hours £5.50<br>All day £6.20                                       |
| Colchester.<br>Essex        | Every day<br>24 hours   | 30 mins £1.00<br>1 hour £2.10<br>2 hours £3.20<br>3 hours £3.90<br>4 hours £4.00<br>5 hours £6.50<br>12 hours £12.00<br>24 hours £16.50<br>18:00-24:00 £2.00 | 30 mins £1.00<br>1 hour £2.10<br>2 hours £3.20<br>3 hours £3.90<br>4 hours £4.00<br>5 hours £6.50<br>12 hours £12.00<br>24 hours £16.50 |
| Braintree,<br>Essex         | Monday – Saturday<br>7:00 – 19:00<br>Sunday<br>8:30 – 17:00   | 1 hour £1.50<br>3 hours £2.80<br>6 hours £4.50<br>All day £7.00<br>Overnight £1.00   | 1 hour £1.50 3 hours £2.80 6 hours £4.50 All day £7.00 Overnight £1.50 Sunday £1.50   |
| Halstead,<br>Essex          | Monday – Saturday<br>8:00 – 18:00                             | 1.5 hours £1.00<br>3 hours £2.00<br>6 hours £3.00<br>All day £5.00   | 1.5 hours £1.00<br>3 hours £2.00<br>6 hours £3.00<br>All day £5.00  |

Table 2 - mileage distances between towns in the benchmarking table.

|                 | Hadleigh | Sudbury | Lavenham |
|-----------------|----------|---------|----------|
| Stowmarket      | 14       | 19      | 13       |
| Felixstowe      | 22       | 34      | 31       |
| Haverhill       | 28       | 16      | 19       |
| Woodbridge      | 22       | 34      | 31       |
| Bury St Edmunds | 21       | 17      | 12       |
| Ipswich         | 10       | 21      | 19       |
| Colchester      | 15       | 15      | 18       |
| Braintree       | 27       | 16      | 22       |
| Halstead        | 19       | 9       | 15       |

Map 1 - showing the towns features in the benchmarking table.



**Table 3 -** Local Authorities in East Anglia that offer free car parking.

| Local Authority              | Free parking available?                      |  |  |
|------------------------------|--|--|--|
| Suffolk                      |  |  |  |
| Mid Suffolk District Council | No   |  |  |
| West Suffolk Council         | No   |  |  |
| East Suffolk Council         | 30 minutes free in some short stay car parks |  |  |
| Ipswich Borough Council      | No   |  |  |
| Essex                        |  |  |  |
| Colchester City Council      | No   |  |  |
| Tendring District Council    | No   |  |  |
| Braintree District Council   | No   |  |  |

| Uttlesford District Council           | No  |
|---------------------------------------|---|
| Chelmsford                            | No  |
| Maldon District Council               | No  |
| Brentwood Borough Council             | No  |
| Basildon Borough Council              | No  |
| Rochford Borough Council              | No  |
| Southend On Sea City Council          | No  |
| Thurrock Council                      | No  |
| Castle Point Borough Council          | No  |
| Can                                   | nbridgeshire                                |
| Cambridge City Council                | No  |
| South Cambridgeshire District Council | Unable to find any information on car parks |
| East Cambridgeshire District Council  | Yes   |
| Huntingdonshire District Council      | No  |
| Fenland District Council              | Yes   |
| Peterborough City Council             | No  |
|                                       | Norfolk                                     |
| Norwich City Council                  | No  |
| Breckland District Council            | Yes   |
| South Norfolk District Council        | First hour free                             |
| Broadland District Council            | Yes   |
| Kings Lynn & West Norfolk Council     | No  |
| North Norfolk District Council        | No  |
| Great Yarmouth Borough Council        | No  |

#### **APPENDIX B**

#### **Babergh Car Parks** 2023/24 Base Budget **Babergh Car Parking** 427,485 39,947 **Employee Costs Operational Costs** 435,428 Car Parks General Repairs 3,000 C Parks General NNDR Payable 297,428 C Parks General Electricity 20,880 C Parks General Software licences 3,740 C Parks General Equipment, Tools & Materials 50,000 C Parks General Contracted Services 51,930 C Parks General Subscriptions 450 C Parks General Ticketing 8,000 **Enforcement Costs** 24,330 Civil Parking Enforcement Contributions to other Bodies 86,722 Civil Parking Enforcement General Fees & Charges (62,392)**Corporate Overhead & Recharges** 73,370 C Parks General Corporate Recharges In 73,370 (145,590)Income C Parks General Car park income (112,100)C Parks General C park permits/season tickets (26,410)C Parks General General Fees & Charges (4,580)C Parks General Legal/Prof Costs & Fees Rec'd (2,500)

#### **Car Parks General and Civil Parking Enforcement**

|   | a civit and generalization                  | 2024/25        | 2024/25               | 2025/26               | 2026/27               | 2024/25                            | 2025/26               | 2026/27               | 2024/25                            | 2025/26               | 2026/27               |
|---|---|----------------|-----------------------|-----------------------|-----------------------|------------------------------------|-----------------------|-----------------------|------------------------------------|-----------------------|-----------------------|
| Subjective Type                                       | Subjective Code                             | Budget<br>Book | Full Cost<br>Forecast | Full Cost<br>Forecast | Full Cost<br>Forecast | Option A<br>Half Year<br>Implement | Full Cost<br>Option A | Full Cost<br>Option A | Option B<br>Half Year<br>Implement | Full Cost<br>Option B | Full Cost<br>Option B |
|   |   |                |                       |                       |                       |                                    |                       |                       |                                    |                       |                       |
| Employees   | Direct Officer Employee Costs and Travel    | 40,764         | 84,990                | 89,156                | 93,530                | 91,040                             | 142,606               | 115,500               | 91,040                             | 142,606               | 115,500               |
| Premises Expenses                                     | Revenue Repairs, Business Rates & Utilities | 258,308        | 313,771               | 340,890               | 371,150               | 353,029                            | 361,311               | 390,277               | 353,029                            | 361,311               | 390,277               |
| Supplies & Services                                   | Equipment, Merchant Fees and                | 130,602        | 135,060               | 142,685               | 148,734               | 200,667                            | 268,755               | 276,398               | 206,518                            | 281,628               | 289,658               |
| Support Services                                      | Corporate Overhead & Public Realm Costs     | 142,110        | 313,080               | 327,913               | 342,656               | 329,655                            | 367,721               | 360,998               | 329,655                            | 367,721               | 360,998               |
| Capital Financing Costs                               | Capital Investment Costs to Revenue         | 0              | 33,797                | 38,443                | 68,058                | 33,797                             | 53,887                | 181,884               | 33,797                             | 53,887                | 181,884               |
| Total Expenditure                                     |   | 571,784        | 880,698               | 939,087               | 1,024,127             | 1,008,188                          | 1,194,280             | 1,325,057             | 1,014,040                          | 1,207,153             | 1,338,316             |
|   |   |                |                       |                       |                       |                                    |                       |                       |                                    |                       |                       |
| Income  | H9131 Car park income                       | (112,100)      | (112,100)             | (115,000)             | (120,000)             | (473,931)                          | (877,550)             | (903,877)             | (529,961)                          | (995,213)             | (1,025,069)           |
| Income  | H9132 C park permits/season tickets         | (30,530)       | (30,530)              | (30,530)              | (30,530)              | (30,530)                           | (30,530)              | (32,057)              | (30,530)                           | (30,530)              | (32,057)              |
| Income  | H9161 General Fees & Charges                | (6,080)        | (6,080)               | (6,080)               | (6,080)               | (6,080)                            | (6,080)               | (6,080)               | (6,080)                            | (6,080)               | (6,080)               |
| Income  | H9172 Legal/Prof Costs & Fees Rec'd         | (2,500)        | (2,500)               | (2,500)               | (2,500)               | (2,500)                            | (2,500)               | (2,500)               | (2,500)                            | (2,500)               | (2,500)               |
| Income  | H9161 General Fees & Charges                | (62,392)       | (62,392)              | (67,392)              | (72,392)              | (67,734)                           | (83,395)              | (87,564)              | (67,734)                           | (83,395)              | (87,564)              |
| Total Income  |   | (213,602)      | (213,602)             | (221,502)             | (231,502)             | (580,775)                          | (1,000,055)           | (1,032,077)           | (636,805)                          | (1,117,718)           | (1,153,270)           |
|   |   |                |                       |                       |                       |                                    |                       |                       |                                    |                       |                       |
| Total Subsidy (Amount adrift from full cost recovery) |   | 358,182        | 667,096               | 717,585               | 792,625               | 427,413                            | 194,225               | 292,979               | 377,234                            | 89,435                | 185,046               |
|   |   |                |                       |                       |                       |                                    |                       |                       |                                    |                       |                       |
| Babergh Council Budget Variance                       |   | -              | -                     | 50,489                | 75,040                | (395,754)                          | (744,731)             | (725,374)             | (445,933)                          | (849,521)             | (833,307)             |
| Babergh Council Budget Variance (Cumulative)          |   |                |                       |                       | 125,530               |                                    |                       | (1,865,859)           |                                    |                       | (2,128,761)           |

#### **Assumptions**

#### **Employees**

Addition of Full Time Project Officer (fixed term two years) in Option A & B.

Share of non-parking services manager costs where applicable.

Assets Officer advice contribution.

Climate Change Team Officer time contribution.

#### **Premises**

Inspection and resurfacing (22 site programme), emergency repairs allowance.

Reactive response complaints such as potholes, safety and Anti-social behaviour.

Control of repair costs as capital investment programme improved.

Strategy delivery and changes to parking orders.

Retained Business Rates (£8k) or 1.13% of whole Council rates bill, allowance for possible increase of up to 33% over three years.

Energy recalculated for all sites.

#### **Supplies and Services**

Low value revenue items such as stationery, cones, fencing, safety equipment, tickets. Merchant fees (Mobile App, Contactless, Cash collection contract) will all increase based on increased payments.

Printed ticket cost reduced if no longer free tickets based on current mobile app uptake. Enforcement cost increases in line with Penalty Charge Notice increase based on new sites that are no longer free requiring higher demand of enforcement and travel not an increased effort to actively seek income.

#### **Support Services**

Corporate Overhead factored by FTE as set in the budget; inclusion of all cross-service staff increases the allocation to Parking Services.

Public Realm costs included based on no change to the current service provided across car parks including sweeping, litter picking, bin emptying, hedges, gritting, gulley clearances and grass cutting.

#### **Capital Expenditure Shown as Financing Costs**

New machines and replacement programme.

Signage upgrades and replacement programme.

Improvements and enhancements to car park infrastructure.

Year 2 capital investment for strategy and sustainable travel subject to business case approval.

#### Income

Income is expressed net of VAT i.e. for every £1.00 paid for parking £0.83 is banked.

Rebates to Leisure Centres and Roys: 100% returned to Roys patrons and 66% of

Sudbury Leisure Centre as this is used for both patrons and general parking. Rebates in Hadleigh for the Leisure Centre and in Lavenham where there is a surgery.

Reductions over time based on reduced spaces for increased disabled space provision and Electric Vehicle Spaces.

Pin Mill is excluded from any tariff adjustment.

Electric Vehicle costs, investment and income is excluded from this model.

There is no increase or future tariff review included or inflated.

There is a notional population growth increase of 5%.

### **APPENDIX D**

See Engagement Report.



# Equality Impact Assessment (EIA) Initial Screening Form

Screening determines whether the policy has any relevance for equality, ie is there any impact on one or more of the 9 protected characteristics as defined by the Equality Act 2010. These are:

- Age
- Disability
- Gender reassignment
- Marriage and civil partnership\*
- Pregnancy and maternity
- Race
- Religion or belief (including lack of belief)
- Sex
- Sexual orientation

| 1. Policy/service/function title  | Proposal to vary car parking charges in Babergh Car Parks  Parking Services   |
|---|---|
| 2. Lead officer (responsible for the policy/service/function)   | Mark Emms (Director of Operations) Matt Smith (Parking Services Manager)  |
| 3. Is this a new or existing policy/service/function?   | Variation of existing charges and parking orders within the existing service, with some charges being increased from £0 (free) in some locations. |
| <b>4.</b> What exactly is proposed? (Describe the policy/service/ function and the changes that are being planned?) | This is a proposal to vary car parking charges in Babergh Car Parks in Sudbury, Hadleigh and Lavenham.  |
|   | This involves varying the existing tariffs for both short stay and long stay car parks across the district.                                       |
|   | Parking permit prices are proposed to be increased.   |

Some car park designations are proposed to be changed from short stay to long stay. The current hours where restrictions apply are proposed to be amended and become consistent Mon-Sat. Parking permits (season tickets) are proposed to become digital only, and it is proposed one car park will become cashless. 5. Why? (Give reasons why these changes To fund delivery of the existing approved are being introduced) parking strategy, move the service to full cost recovery, remove the budget burden of subsiding parking, protect other essential services, transfer cost and choice to the parking service user, and be better funded to assist with meeting sustainable travel and environmental objectives. 6. How will it be implemented? (Describe the This proposal builds on the councils approved decision making process, timescales, car parking strategy Parking Strategy -Babergh District Council - Babergh & Mid process for implementation) Suffolk District Councils - Working Together which was subject to detailed district wide consultation questionnaire and roadshows carried out between August 2021 and June 2022. Cabinet on 9th January approved an engagement process with Town and Parish Councils, District Councillors and Recognised groups which has been carried out between 1st February and 3rd March 2024 and incorporated into the proposal. This proposal is going to Overview and Scrutiny for examination and comment 18th March and then subject to amendments this is planned to go to Cabinet 9th April for a decision. If the recommendations are approved then a project plan will be actioned which is expected to take 5-6 months to deliver, via a statutory consultation process (in accordance with the law) to update the councils off street road traffic order, and to also make signage and system/machine configuration changes.

Any approved changes are not expected to be delivered before October 2024. 7. Is there potential for differential impact Yes (negative or positive) on any of the protected characteristics? **No** – whilst modest parking charges may not be universally supported by all users, varying charges and restrictions would have no negative impact on any grouping. We are specifically aware that users with physical mobility disability can find it more difficult to navigate our car parks. The current blue badge designated bays for parking users with a disability will be maintained as free of charge for 3 hours, and on street parking availability also remains unchanged for these users under this proposal. In some car parks it may be possible to improve the location of blue badge bays where they have previously been designated as both long and short stay in the same car park. It is expected that better funding will lead to being able to improve quality of our car parks, including signage, surfacing (providing level access), lighting and bay markings and this will benefit all users. By introducing clear short and long stay tariffs and redesignating the use of some car parks, we hope to marginally improve availability of spaces where they are required for short or long stay, and this will benefit all users. The changes that are proposed are the same for all short and long stay car parks across the district, which is a fairer arrangement than is currently in place.

| <b>8.</b> Is there the possibility of <b>discriminating unlawfully</b> , directly or indirectly, against | Yes       |  |  |  |  |
|--|-----------|--|--|--|--|
| people from any protected characteristic?  | No        |  |  |  |  |
| 9. Could there be an effect on relations between certain groups?   | Yes<br>No |  |  |  |  |
| <b>10.</b> Does the policy explicitly involve, or <b>focus on a particular equalities group</b> , i.e.   | Yes       |  |  |  |  |
| because they have particular needs?  | No        |  |  |  |  |
| If the answers are 'no' to questions 7-10 then assessment and this form should then be sign              | ·         |  |  |  |  |
| If 'yes' then a full impact assessment must be completed.  |           |  |  |  |  |
| Authors signature Matt Smith   |           |  |  |  |  |
| Date of completion February 2024   |           |  |  |  |  |

Any queries concerning the completion of this form should be addressed to the Equality and Diversity Lead.

\* Public sector duty does not apply to marriage and civil partnership.

#### **APPENDIX F**

The specialist advice of Ethos (formally 2020 Highways and Transportation) Consultants that was provided to inform the Cabinet approved Parking Strategy 2022-42 (https://www.babergh.gov.uk/w/parking-strategy) has (in summary) on charging advised and recommended:

 effectiveness of any variation to charges is constrained by the cost of parking in nearby towns that may compete for visitors

This has been taken into account in proposed Tariff Option A and B

 cost of parking is generally lower than all neighbouring areas and towns that have similar characteristics and it is unlikely that increasing parking charges would result in a significant reduction in footfall as there will be no cheaper alternative

This has been taken into account in proposed Tariff Option A and B and in considering anecdotal and independent survey responses, especially where no survey questions provided no context of council's overall budget position

 ensure there are no alternative parking operators that would benefit from variation to the councils parking tariffs, currently no alterative parking operators apart from those car parks for specific designations (i.e. supermarkets, where visitors tend to use these car parks only for that purpose)

The potential impact on supermarkets and bigger retailers from any parking which may be displaced and potential impact on modelled income has been considered in the proposal.

• for these reasons there is scope for parking charges to be increased within Babergh

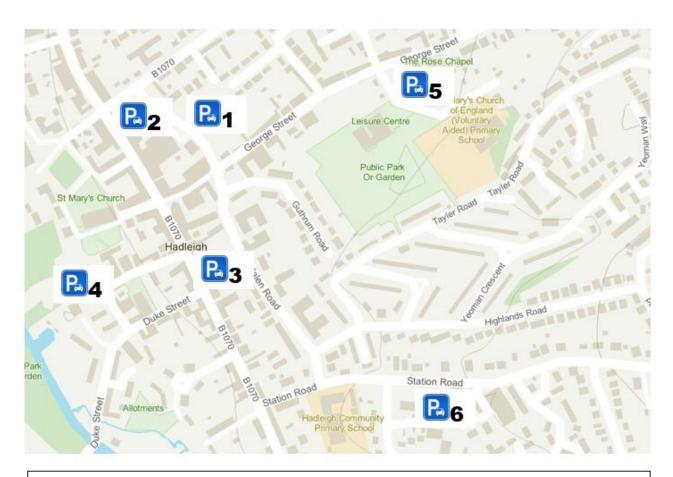
Ethos provided independent research by the Transport Research Laboratory (TRL) for the Department for Transport (Table 3 overpage) in the strategy which summarises the key advantages and disadvantages of increasing or reducing parking tariffs.

In preparing this report it is accepted that there are both advantages and disadvantaged to varying parking charges, and that a balance has needed to be struck between these, which takes into account the context of the wider organisation wide budget challenges the council faces.

| Increasing Charges   |   |  |  |  |
|--|---|--|--|--|
| Advantages   | Disadvantages   |  |  |  |
| Increases turnover of the most convenient parking spaces, improving consumer convenience, facilitating deliveries, and reducing cruising for parking (searching for an unoccupied space) | May discourage people from visiting the area and reduce economic viability  |  |  |  |
| Reduces the number of spaces needed to meet<br>demand, reducing the total parking costs and<br>allowing more compact development   | May reduce accessibility for less well-off users and prove politically and socially unpopular   |  |  |  |
| Encourages long-stay parkers to use less convenient spaces, and encourages travellers (particularly commuters) to use alternative modes when possible                                    | May not provide sufficient funds to facilitate delivery of viable alternative forms of travel   |  |  |  |
| May reduce total vehicle traffic and therefore problems such as traffic congestion, accidents, energy consumption and pollution emissions  | If poorly managed and implemented congestion, accidents, energy consumption and emissions could increase as a result of redirection of traffic into inappropriate alternative areas |  |  |  |
| Generates revenue; ensuring that users pay a greater share of municipal road and parking costs   | Only if overall demand for parking is maintained and policy does not divert users to alternative locations  |  |  |  |
|  | May discourage people from visiting or returning to the area  |  |  |  |
|  | May shorten stays in the area   |  |  |  |
|  | May encourage 'searching' traffic which would increase congestion and air pollution, and possibly illegal or inappropriate parking  |  |  |  |
|  | May reduce the image of the region as a retail and leisure destination  |  |  |  |
|  | ng Charges  |  |  |  |
| Advantages   | Disadvantages   |  |  |  |
|  | Cheaper parking may contribute to an  |  |  |  |
| Cheaper parking may boost demand for travel  | overreliance upon car-based travel into the area  |  |  |  |
| into the area, supporting economic activity  | and undermine efforts to support adoption of  |  |  |  |
| Degraded shares would likely be a new to see   | sustainable travel patterns   |  |  |  |
| Decreased charges would likely be a popular move<br>and would be socially easy to implement  | Reduced tariffs may lead to reduced income to the Council to invest in wider transport infrastructure   |  |  |  |
| and would be socially easy to implement  | Reduced tariffs may boost demand for parking leading to issues with supply of parking spaces  |  |  |  |

Table 3 - Altering Parking Tariffs Key Advantages / Disadvantages

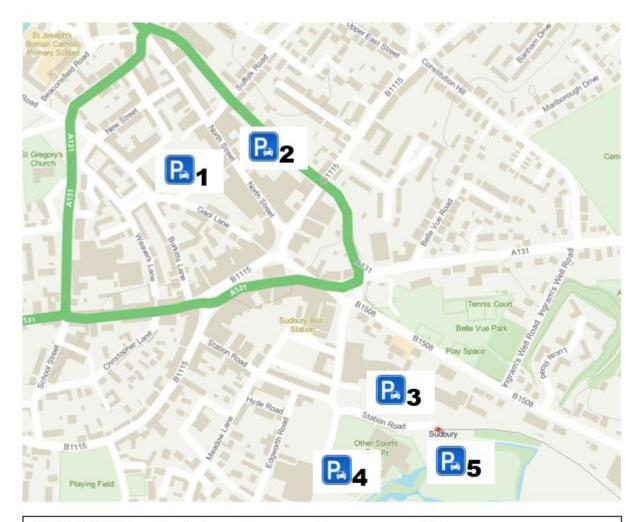
#### **APPENDIX G**



### **HADLEIGH Car Park locations and current tariffs**

- 1 Magdalen Road Car Park 3 hrs free. Over 3 hrs £3.00
- 3 High Street Car Park 3hrs free
- 5 Stonehouse Road Car Park free

- 2 Maiden Way Car Park 3hrs free
- 4 Toppesfield Hall Car Park 3 hrs free
- 6 Railway Walk North Car Park free



### **SUDBURY Car Park locations and current tariffs**

1 North Street Car Park – 3 hrs free 2 Girling Street Car Park – 3 hrs free

3 Gt Eastern Road Car Park – 3 hrs free 4 Station Road Car Park – 3 hrs free. Over 3 hrs £3.00

5 The Station Car Park - 3 hrs free. Over 3 hrs £3.00



# LAVENHAM Car park locations and current tariffs

### BABERGH OWNED CAR PARKS

1 Cock Inn Car Park - free

2 Prentice Street Car Park - free

### TOWN COUNCIL CAR PARK

3 Water Street Car Park - This car park is owned by Lavenham Town Council but is covered by the Babergh Parking Places Order for enforcement purposes. The car park is free.





# Babergh District Council Parking Charges Proposals Engagement Survey Feedback Report

**Prepared by: BMSDC Strategic Policy** 

March 2024

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# Background

# **Background**

As part of Babergh District Council's proposals to vary parking charges in Sudbury, Hadleigh and Lavenham, an online engagement survey was conducted in early 2024 with town and parish councils, district councillors and selected recognised groups within the district.

The survey – which ran from 1st February until 3rd March 2024 – aimed to build on previous feedback captured from residents and other stakeholders as part of Babergh District Council's Parking Strategy consultation in 2022.

Feedback from the survey will be reflected in proposals to be examined by the Council's Overview and Scrutiny Committee before going to Cabinet for a final decision.

This report provides a summary of the feedback received from survey respondents. The report has been prepared by Babergh and Mid Suffolk District Council's Research and Insight Lead, on behalf of its Parking Services team.

### About the proposals

Babergh District Council has brought forward proposals to vary parking charges in Sudbury, Hadleigh and Lavenham.

Subsidising the current three-hour free parking cost the Council approximately £425K in 2023/24, and that is set to rise further. The Council faces significant budget pressures in the next financial year and over the medium term and can no longer afford the subsidy if it is to continue delivering other essential services to residents and communities.

The proposal is to introduce modest, revised tariffs in council-run car parks which are as low as possible compared to other authorities, so as to continue to attract visitors, ensure shoppers and workers have access to the right spaces in the right places, and increase space turnover.

Further information outlining the background to the proposal, details of the engagement exercise, and answers to some frequently asked questions were hosted on Babergh District Council's website during the engagement period. A copy of this information is included in Appendix A.

## Survey development, distribution and response

### **Survey development**

The survey questions were developed by Babergh and Mid Suffolk District Council's Parking Services team with support from its Strategic Policy team. It sought views on:

- the proposal to vary the tariffs in council-run car parks in Babergh;
- current car park provision and facilities in Babergh;
- on-street parking and parking enforcement; and
- sustainable transport.

Respondents also had the option to upload any supporting documentation.

A copy of the survey questionnaire is included in Appendix B.

### **Survey distribution**

An invitation and reminder to complete the survey was sent to town and parish council clerks, district councillors and selected recognised groups via email. The number of recipients within each group is shown below.

Table 1: Survey distribution by respondent type

|   | n   |
|---|-----|
| Total survey invitations                  | 123 |
| Town and Parish Councils                  | 66  |
| Babergh District Councillors              | 32  |
| Other recognised groups and organisations | 25  |

### **Survey response**

The survey was open for four and a half weeks between 1<sup>st</sup> February and 3<sup>rd</sup> March 2024, during which a total of 86 survey responses were received. In addition, two submissions were received via email. These have been included in the reporting in relation to Q1.

Although the survey was sent to town and parish council clerks to provide a response on behalf of their council as a whole, a number of responses were received from individual town and parish councillors. In total, representation was received from 35 Town and Parish Councils, either on behalf of the council as a whole or from one or more individual councillors.

A breakdown by respondent type is shown below.

Table 2: Survey response by respondent type

|   | n  |
|---|----|
| Total responding to the survey            | 86 |
| Town and Parish Councils                  | 15 |
| Individual Town and Parish Councillors    | 50 |
| Babergh District Councillors              | 12 |
| Other recognised groups and organisations | 9  |
|   |    |
| Other responses received via email        | 2  |
| Individual Town and Parish Councillors    | 1  |
| County Councillor                         | 1  |

## **Analysis and reporting**

Responses were thematically coded to enable responses to each question to be quantified. Data tables are included within this report for each question to show the number and percentage of comments by theme. Please note that some comments were coded under more than one theme, therefore percentages add up to more than 100%.

Illustrative quotes are included throughout the report.

# **Key findings**

# **Key findings**

### Q1. Comments on the proposal to vary the tariffs in council-run car parks in Babergh

All respondents (88) commented on the proposal to vary the tariffs in council-run car parks in Babergh.<sup>1</sup>

More than half (59) of the comments were coded under more than one theme. Percentages therefore add up to more than 100%.

The key concerns raised by respondents were that:

- The introduction of charges will be detrimental to the towns, high street, shops or businesses (42 mentions / 48%).
- Free parking represents an important benefit for households and certain groups (e.g. elderly and vulnerable residents, staff and volunteers) (15 mentions / 17%).
- Rural communities and/or lack of public transport means residents need to use cars/car parking to access shops/services/town centres (14 mentions / 16%).
- The introduction of charges will negatively impact on-street parking (12 mentions / 14%).
- The introduction of charges will negatively impact supermarket parking provision (6 mentions / 7%).
- The introduction of charges will negatively impact / deter users of Kingfisher Leisure Centre (5 mentions / 6%).

A number queried or challenged the basis of the proposal, stating that:

- There is a lack of information/clarity around the cost figures quoted / 425K figure is considered misleading (14 mentions / 16%).
- They do not agree with the rationale / running costs should not be seen as a subsidy / role of the council is to support residents and businesses (10 mentions / 11%).
- Savings should or could be found from elsewhere instead (9 mentions / 10%).
- There is a lack of information about the proposals (including level of the charges being proposed) (6 mentions / 7%).
- The cost of collection and/or parking enforcement is significant / enforcement costs could be greater than the funds collected (6 mentions / 7%).

### Other respondents felt that:

or : :

- Charging is necessary to cover costs / offset financial pressures / protect other council services (8 mentions / 9%).
- Car park users should pay for parking facilities (rather than all council taxpayers) (5 mentions / 6%).

<sup>&</sup>lt;sup>1</sup> Comments from the two responses received by email are included with the Q1 survey responses.

Respondents highlighted a range of conditions that they felt were important if tariffs were to be varied, including:

- Retaining a period of free parking (18 mentions / 20%), specifically:
  - o at least 30 minutes of free parking (2 mentions / 2%)
  - o at least 1 hour of free parking (13 mentions / 15%)
  - o at least 1.5 hours of free parking (1 mention / 1%)
  - o at least 2 hours of free parking (2 mentions / 2%)
- Ensuring that any charges are kept low / to a minimum (15 mentions / 17%).
- Ensuring that coin/cash payment facilities are retained (6 mentions / 7%).

Several respondents put forward alternative or additional proposals.

### Q2. Comments on current car park provision and facilities in Babergh

Fifty-nine respondents (69%) provided a response about on-street parking and parking enforcement. Percentages are shown based on all 86 survey respondents.

Some comments were coded under more than one theme. Percentages therefore add up to more than 100%.

Respondents provided a range of views on the current car park provision and facilities, including that:

- Current car parking provision / level of parking is good/adequate/fine (21 mentions / 24%).
- Current car parking provision is insufficient / inadequate (8 mentions / 9%).
- Car parks could be better maintained (e.g. better signage, markings, general maintenance, ticket machines not working) (8 mentions / 9%).

Additional comments also reiterated views related to the proposal, including that car parking should be left free / arrangements kept as they are / 3 hours parking is good for local businesses (8 mentions / 9%).

Respondents also highlighted a range of parking-related issues or queries, including some specific comments related to the Parking Strategy. This included several detailed comments relating to parking provision in Lavenham; whilst not reported in full within this section – due to the length and detail of responses – they will be reviewed in detail by Babergh District Council's Parking Services team.

### Q3. Comments regarding on-street parking and parking enforcement

Sixty-nine respondents (80%) provided a response about on-street parking and parking enforcement. Percentages are shown based on all 86 survey respondents.

Some comments were coded under more than one theme. Percentages therefore add up to more than 100%.

This included a number of responses about increased on-street parking and enforcement related to the proposal to vary parking tariffs, with respondents commenting that:

- Varying the charges will increase on-street parking / increase the need for on-street parking enforcement (19 mentions / 22%).
- Increasing enforcement will create/add to costs (10 mentions / 12%) or questioning the cost-benefit of enforcement (4 mentions / 5%).

Respondents also put forward views on on-street parking enforcement and restrictions more generally, including:

- That more enforcement is needed / would be welcomed (14 mentions / 16%).
- That more / better marked restrictions are needed (9 mentions / 10%).
- Positive comments about current levels of enforcement / enforcement generally (5 mentions / 6%).
- Mentions of on-pavement parking / need for enforcement (4 mentions / 5%).

The importance of access to on-street parking was also raised, including:

- The need to consider/prioritise parking for residents (including mention of resident permits) (9 mentions / 10%).
- The need to consider businesses / business deliveries (4 mentions / 5%) and the provision of on-street parking for Blue Badge users and residents with mobility issues (3 mentions / 3%).

Several respondents provided comments on specific local area issues.

### Q4. Comments on sustainable transport

Seventy-two respondents (84%) provided a response about sustainable transport. Percentages are shown based on all 86 survey respondents.

Some comments were coded under more than one theme. Percentages therefore add up to more than 100%.

Comments highlighted several transport-related issues and opportunities, including:

- That public transport / bus travel is limited and/or needs improvement (47 mentions / 55%).
- A lack of cycle paths / need for more cycle paths and/or that cycling on the roads is too dangerous (21 mentions / 24%).<sup>2</sup>
- Improvements to pedestrian routes / lack of safe walking routes (10 mentions / 12%).
- A need for bike parking facilities (6 mentions / 7%).

A number of respondents (12 mentions / 14%) stated that increasing sustainable transport options is unlikely to get people out of their cars, the culture change required is too great or public transport unlikely to ever improve enough.

### **Supporting documents**

Two respondents submit

\_

Two respondents submitted supporting documentation alongside their response, detailing the results from two separate surveys of car park users, in Sudbury and Hadleigh. The findings from these surveys will be reviewed and considered by Babergh District Council in addition to the survey submissions.

<sup>&</sup>lt;sup>2</sup> Each of these were mentioned by the following number of respondents, with 5 respondents mentioning both: A lack of cycle paths / need for more cycle paths (15 mentions / 17%); Cycling on the roads is too dangerous (11 mentions / 13%).

# **Full results**

## **Question 1: Parking tariffs**

#### Q1. PARKING TARIFFS

The Council is proposing to vary the tariffs in our car parks to help tackle the financial deficit that we are facing to lessen the cuts or savings we will have to make to other services. At present, the free parking that is provided in our car parks in Sudbury, Hadleigh and Lavenham is subsidised by all council tax payers in the district.

We are committed to ensure that the charges that would be introduced would remain as low as possible and are in line with towns and villages of a similar size across the East Anglian region.

What comments would you like to make regarding this proposal?

All respondents (88) commented on the proposal to vary the tariffs in council-run car parks in Babergh.<sup>3</sup> More than half (59) of the comments were coded under more than one theme. Percentages therefore add up to more than 100%.

The key concerns raised by respondents were that:

- The introduction of charges will be detrimental to the towns, high street, shops or businesses (42 mentions / 48%).
- Free parking represents an important benefit for households and certain groups (e.g. elderly and vulnerable residents, staff and volunteers) (15 mentions / 17%).
- Rural communities and/or lack of public transport means residents need to use cars/car parking to access shops/services/town centres (14 mentions / 16%).
- The introduction of charges will negatively impact on-street parking (12 mentions / 14%).
- The introduction of charges will negatively impact supermarket parking provision (6 mentions / 7%).
- The introduction of charges will negatively impact / deter users of Kingfisher Leisure Centre (5 mentions / 6%).

A number queried or challenged the basis of the proposal, stating that:

- There is a lack of information/clarity around the cost figures quoted / 425K figure is considered misleading (14 mentions / 16%).
- They do not agree with the rationale / running costs should not be seen as a subsidy / role of the council is to support residents and businesses (10 mentions / 11%).
- Savings should or could be found from elsewhere instead (9 mentions / 10%).
- There is a lack of information about the proposals (including level of the charges being proposed) (6 mentions / 7%).

<sup>&</sup>lt;sup>3</sup> Comments from the two responses received by email are included with the Q1 survey responses.

• The cost of collection and/or parking enforcement is significant / enforcement costs could be greater than the funds collected (6 mentions / 7%).

### Other respondents felt that:

- Charging is necessary to cover costs / offset financial pressures / protect other council services (8 mentions / 9%).
- Car park users should pay for parking facilities (rather than all council taxpayers) (5 mentions / 6%).

Respondents highlighted a range of conditions that they felt were important if tariffs were to be varied, including:

- Retaining a period of free parking (18 mentions / 20%), specifically:
  - o at least 30 minutes of free parking (2 mentions / 2%)
  - o at least 1 hour of free parking (13 mentions / 15%)
  - o at least 1.5 hours of free parking (1 mention / 1%)
  - o at least 2 hours of free parking (2 mentions / 2%)
- Ensuring that any charges are kept low / to a minimum (15 mentions / 17%).
- Ensuring that coin/cash payment facilities are retained (6 mentions / 7%).

Several respondents put forward alternative or additional proposals.

Table 3 displays the full range of responses received to this question, coded by theme.

The remainder of this section includes illustrative quotes related to the most frequently mentioned themes.

Table 3: Q1. Parking tariffs – coded responses

|  | Count | %   |
|--|-------|-----|
| Key concerns   |       |     |
| Introduction of charges will be detrimental to the towns/high street/shops/businesses  | 42    | 48% |
| Free parking represents an important benefit for households and certain groups (e.g. elderly and vulnerable residents, staff and volunteers) | 15    | 17% |
| Rural communities and/or lack of public transport means residents need to use cars/car parking to access shops/services/town centres         | 14    | 16% |
| Introduction of charges will negatively impact on-street parking   | 12    | 14% |
| Introduction of charges will negatively impact supermarket parking provision   | 6     | 7%  |
| Introduction of charges will negatively impact / deter users of Kingfisher Leisure Centre  | 5     | 6%  |
| Costs unlikely to remain low / there is a risk/likelihood they will increase following introduction  | 4     | 5%  |
| On-street parking restrictions are not currently enforced / needs to be more enforcement   | 3     | 3%  |
| Queries and challenges around the basis of the proposal  |       |     |
| Lack of information/clarity around the cost figures quoted / 425K figure is misleading   | 14    | 16% |
| Do not agree with the rationale / running costs should not be seen as a subsidy / role of the council is to support residents and businesses | 10    | 11% |
| Savings or funding should/could be found from elsewhere instead  | 9     | 10% |
| Lack of information about the proposals (including level of the charges being proposed)  | 6     | 7%  |
| Cost of collection and/or parking enforcement is significant / enforcement costs could be greater than the funds collected                   | 6     | 7%  |
| Query around whether an impact study has been carried out  | 4     | 5%  |
| Query / comment about the potential impact on (reduced) business rates received by BDC   | 3     | 3%  |
| Revenue won't be spent on better public transport / no proposals in place to improve public transport  | 2     | 2%  |
| Rationale for varying the charges  |       |     |
| Charging is necessary to cover costs / offset financial pressures / protect other council services   | 8     | 9%  |
| Car park users should pay for parking facilities (rather than all council tax payers)  | 5     | 6%  |
| Other councils/towns charge for car parking  | 4     | 5%  |
| Question around whether councils should be incentivising car travel over environmental and active travel aims                                | 2     | 2%  |
|  |       |     |
|  |       |     |

|   | Count | %   |
|---|-------|-----|
| Key considerations  |       |     |
| Retain a period of free parking   | 18    | 20% |
| Retain at least 30 minutes free parking   | 2     | 2%  |
| Retain at least 1 hour free parking   | 13    | 15% |
| Retain at least 1.5 hours free parking  | 1     | 1%  |
| Retain at least 2 hours free parking  | 2     | 2%  |
| Charges should be kept low / to a minimum   | 15    | 17% |
| Ensure that coin/cash payment facilities are retained                                       | 6     | 7%  |
| Expectation that car parks will be well-maintained if charges are varied                    | 2     | 2%  |
| Need additional bus services / revenue should be invested in public and/or active transport | 2     | 2%  |
| Alternative or additional proposal(s) suggested   | 8     | 9%  |
| Other comments  |       |     |
| Public/businesses are against this  | 6     | 7%  |
| Other generally supportive comment  | 5     | 6%  |
| Other generally unsupportive comment  | 4     | 5%  |
| Other comment   | 9     | 10% |
| TOTAL   | 88    |     |

NOTE: some comments were coded under multiple themes, therefore percentages add up to more than 100%.

### **Key concerns**

The introduction of charges will be detrimental to the towns, high street, shops or businesses (42 mentions / 48%)

"Sudbury Town Council is shocked by the proposal to increase parking charges in Sudbury and the other towns and villages. The Town Council met on 2 January 2024 and unanimously resolved that the retention of 3-hours free parking in Sudbury is vital to sustain the local economy and is non-negotiable.

Together, Hadleigh and Sudbury comprise the economic heart of Babergh District with a third of Babergh residents living within 5 miles of the town centre businesses. Parking charges are not just an issue for the people who live in these towns, but also for all those travelling in from the surrounding villages and rural parishes. The current 3-hours free parking encourages longer stays and unplanned spending in our towns. Our towns' increasing experience economy (restaurants, cafes, hairdressers, beauty treatments, nail bars, etc) relies on extended dwell time. This is only possible if they are not worried about exceeding their parking time limit and the current 3 hours free parking allows reasonable time for this style of visit. Any reduction in free parking will damage business confidence and make the recovery from the current economic crisis all the more difficult. For many families there is no realistic alternative to using a car to visit town and this will only increase their costs and discourages visits. This is not the right time to gamble with our future."

(Town/Parish Council)

"I am very concerned at the risk to services in the event that parking charges are not implemented. However I do feel that Sudbury is not yet ready to take the removal of parking charges. Sudbury has a lot more to offer than free parking but needs more time to build on its shopping and visitor experience."

(Other group/organisation)

"I strongly feel that now is not the right time to be bringing in these proposals. Our market towns are slowly recovering from the devastating effects of Covid, having been out in Sudbury gathering car park users views on the subject the majority of respondents said that parking charges would mean they would either shop elsewhere, cut down on the amount of times they visited or limit the amount of time they spent in the town centre. This in my view would put the many independent businesses in Sudbury at risk of closure which will not benefit any area of Babergh."

(District Councillor)

"Concerned this will drive people out of the towns and villages to larger shopping sites where parking is free. I believe all locals are passionate about supporting small shops and businesses and especially the market in Sudbury on Thursdays and Saturdays. If parking charges are introduced, I fear this might be to the detriment of these businesses."

"A substantial majority of respondents to our survey believe that varying parking charges will have a negative effect on trade in the town centre and on the town in general. Several mentioned that on-street parking is likely to rise as people seek to avoid paying a fee. While the unusual benefit of free parking for up to three hours is appreciated, the prevailing view is that this is a key factor in making Hadleigh a desirable destination for visitors travelling from beyond the immediate location. We found a substantial number of visitors who choose to travel at least five miles because they see Hadleigh as attractive, at least in part because they can park for free."

(District Councillor)

"We cannot be convinced that the varying of parking charges will not have a detrimental impact on the high street businesses - we only have to look at Ipswich town centre. The lack of affordable parking and the removal of numerous free parking spaces will have contributed to the demise of the town centre."

(Town/Parish Council)

"...[The] removal of free parking will have a direct impact on the level of support Hadleigh high street currently enjoys, and that like so many other town centres that have become deserted due to lack of footfall, that this will ultimately have a bigger (and negative) impact on the economy than the savings made by introducing parking fees."

(Other group/organisation)

"Cabinet are prepared to risk the economy of are two Market Towns at a time we are suffering a cost of living crisis and have entered a recession, you have not carried out a study or produced any evidence to back up your claim that changing tariff's will have no effect. Markets in our two Towns are essential not only from an economic point of view but also from a community and health and wellbeing point of view they are places where communities can meet, especially the elderly, we must protect them not destroy them, Market Traders are hanging on and fear any change in tariffs will be the final straw for them."

(District Councillor)

"Free parking in out active towns has always been enjoyed by locals and visitors alike. Both these groups must be assumed to spend money in the towns. If we are to preserve our towns then maintenance footfall must be maintained. Increased business rates have already driven many retail outlets from our towns."

Free parking represents an important benefit for households and certain groups (e.g. elderly and vulnerable residents, staff and volunteers) (15 mentions / 17%)

"I am totally against this proposal. Free parking in these towns and villages are a must in this time of financial pressure on households."

(Individual Town/Parish Councillor)

"BDC also seem at risk of forgetting they serve an above average number of elderly residents. How many of those using the free car parks are elderly, who have made use of the chance to spend what could have been parking money on a coffee with friends in a small local business? With pensions under growing strain with the cost of living, how many could afford both parking and coffee? How many would then become isolated, and potentially increase demand on adult social care? Perhaps the £421k cost is a cheaper alternative to that scenario."

(Town/Parish Council)

"Great Cornard is the second largest ward in Babergh but it is mostly housing with very few amenities meaning residents have no choice but to go into Sudbury for most of their needs. It is too far out to be a comfortable walking distance for most people, especially if you factor in bags of shopping, children or health issues. Our bus services have been decimated over the last 10 years, the few buses we still have are notoriously unreliable. Many parts of Great Cornard are deprived areas, this will be an unfair tax on some of our poorest residents."

(District Councillor)

"At Lavenham, the main public car park is shared with the Long Melford Doctors surgery, Public Library, Village Hall, Play School, Recycling area, Electric Vehicle Charging Stations and used by visitors to the church, pub etc. It would be unreasonable to charge patients/clients of the Doctors surgery parking area and difficult to prevent anyone else from using this parking area if parking in the remainder of the car park required payment."

(Town/Parish Council)

"The main employers in Lavenham are retail and catering. Both sectors are characterised by minimum wage and slightly above minimum wage levels. These employers are unable to hire staff from within the village (by observation a sizeable proportion of Lavenham is aged over 65) and so there is a considerable amount of commuting to Lavenham by those who are not highly paid. The imposition of car parking charges on these employees will either significantly raise costs for local businesses or significantly reduce the take-home pay of their employees. There is therefore real possibility that some businesses may cease trading."

(Town/Parish Council)

"Although we run a bus collection/delivery scheme, we do have service users (adults with learning and physical disabilities) that arrive by car as some are from outlying villages and come with a 1-2-1 carer. We would like you to ensure that this is taken into consideration when setting any parking charges... Not all are entitled to a blue badge."

(Other group/organisation)

"We do not feel that our visitor numbers will drop significantly if charges are introduced. Our biggest concerns will be for staff who are already paying £3 per day to park - any uplift in this will cause financial anxiety and also for our volunteers on whom we rely on heavily. Currently we have volunteers that will be onsite for 2.5 hours as they can park for free for 3 hrs. If they have to pay then we will no doubt see a reduction in volunteer hours which could be very detrimental to our organisation and to the wellbeing of those volunteers, some of whom use volunteering as a way of coping with grief etc. If there could be consideration given to this (perhaps some sort of annual, monthly, weekly, daily season tickets available) it would be appreciated."

(Other group/organisation)

Rural communities and/or lack of public transport means residents need to use cars/car parking to access shops/services/town centres (14 mentions / 16%)

"The current free parking with restricted time is an attraction when deciding where to shop or do business. Sudbury and Hadleigh are a greater attraction than Colchester or Ipswich. The declining public bus service with few return journeys each day mean that car transport is still paramount."

(Individual Town/Parish Councillor)

"Many businesses depend on the villages around the towns for income. People come in to town to browse such shops as are left, and in many cases to stop for coffee, and sometimes lunch. One has to drive; many of these people are retired and have no alternative transport, they cannot cycle, and public transport is almost useless these days."

(Individual Town/Parish Councillor)

"Whilst the desire to improve sustainable transport is to be commended, BDC seem to forget the fact that these towns support very rural communities. Walking is not an option. Cycling is not an option for most. And many villages do not have a bus service at all, let alone to these towns."

(Town/Parish Council)

# The introduction of charges will negatively impact on-street parking (12 mentions / 14%)

"It would also encourage other drivers to drive about looking for a free roadside space and clutter the streets beyond the town centre, increasing pollution and road safety hazards"

(Individual Town/Parish Councillor)

"Every time parking charges are introduced, cars will be parked all around the town in narrow streets, outside people's houses, on corners even, and exacerbating the all day parking such as around the Croft area and at the end of Quay Lane. Public wanting to use the Quay, the Jetty etc often have trouble finding a parking space due to all day parkers who won't pay in a car park."

(Town/Parish Council)

"The impact of charging is likely to be particularly significant in Lavenham where the close mix of houses and commercial premises in the centre, many dwellings without parking, could, particularly in the tourist season, lead to difficult on-street problems unless sensitively managed."

(Town/Parish Council)

"Although I fully understand the need to introduce parking fees from a financial justification, I am very concerned that if this is done to a rural car park in a very small village that it will merely encourage people to park in the high street and there is nothing to prevent this at the moment. We need to encourage locals to regularly use the car park, not to deter them. So unless some regulation is introduced to prevent people parking in the main street, then I am against introducing any fee for use of the car park."

(Individual Town/Parish Councillor)

# Introduction of charges will negatively impact supermarket parking provision (6 mentions / 7%)

"If charges are introduced I foresee people leaving their cars in Morrison's / Q.D. car park and walking to the High Street which will lead to the overcrowding of their car park. This in turn may lead to the imposition of time limits in their car parks but as this is difficult to monitor it is likely that only extreme cases would be penalised."

"Removal of free parking in the surrounding car parks may cause more people to park in the Waitrose free car park, and we are concerned that less-mobile residents may need to park further away. Parking charges may also increase the number of visitors using Aldi car park, potentially causing a queue of traffic on the main road leading to its car park."

(Town/Parish Council)

Introduction of charges will negatively impact / deter users of Kingfisher Leisure Centre (5 mentions / 6%)

"In the event that this proposal goes ahead I would ask that the 3 free hour parking is retained in the Kingfisher car park for those using this facility as this is key to people's health and well being and in some cases their actual survival."

(Other group/organisation)

"Kingfisher Leisure Centre is the closest leisure centre facility... Removal of free parking would increase the cost of visiting the Kingfisher Leisure Centre, which would have impacts on the health and well-being of... residents of all ages."

(Town/Parish Council)

### Queries and challenges around the basis of the proposal

There is a lack of information/clarity around the cost figures quoted / 425K figure is considered misleading (14 mentions / 16%)

"Thus far there has been insufficient information justifying the claims that subsidised parking costs £425K and rising.

I am sympathetic to the notion that introducing a short term charging regime might help the Council meet its obligation to deliver a balanced budget but the lack of explanation around the make up of current costs to Councillors outside of Cabinet means I cannot easily evidence the compunction to introduce charging."

(District Councillor)

"The apparent costs of £425k include rates, a portion of which are retained by Babergh. It is misleading in the extreme to include this in the running costs and causes people to be highly sceptical of the justification if you cannot present the reason for the charges in a transparent way."

(Individual Town/Parish Councillor)

"I feel if they start to charge it WILL affect the shops and what I want to know is why hasn't Babergh Council been more transparent about how much the carparks cost to run, instead they have just made up a figure as an overall price."

(Individual Town/Parish Councillor)

"...I appreciate the cost increases all round but I do not believe these carparks cost £440,000 per year to run... I need the evidence of these car park costings as this figure makes no sense to me at all..."

(Individual Town/Parish Councillor)

Do not agree with the rationale / running costs should not be seen as a subsidy / role of the council is to support residents and businesses (10 mentions / 11%)

"You say that introducing these parking charges would mean the cost burden is removed from those in the district that don't use the car parks. To us that is completely at odds with one of the purposes of a Council. We pay our Council Tax knowing that it goes into services we don't all use, such as social housing, education and adult social care. Will you be taking the same stance with those services to reduce the burden of them? We think not."

(Town/Parish Council)

"The support of the custom of car owners to town shops benefits non - car owners, who have the ability to do business in those shops. If those shops close due to lack of custom, this will of course be to the detriment of town dwellers. Within that context the argument, that free car parking is "subsidised" by all council tax payers, fails."

(Town/Parish Council)

The council says that parking is subsidised to the tune of £425k this year and is increasing YoY. Instead of looking at this as a subsidy, they should look at it as a cost of doing business. The free parking encourages people to come to the towns and spend money in the shops, which allows the council to charge the shops rates, some of which is income to the council. Has the council modelled the consequential impact on implementing parking charges on the long-term impact to the shops? Are there any other councils where this change has been made and if so what was the impact?

(Town/Parish Council)

"Whilst it is true that free car parking is subsidised by all council tax payers it must be recognised that in Babergh 88% of households have a car (Census 2021) and therefore the subsidy from those who do not own a car is less than in many other areas. Any suggestion that lower income groups are subsidising more affluent car owners is hard to make. The situation is not as is in more urban areas. The bus service is extremely limited and does not serve some smaller villages at all. Reliance on public transport is therefore difficult or impossible. In our view this point is weak."

(Town/Parish Council)

#### Savings should or could be found from elsewhere instead (9 mentions / 10%)

"I believe the current free parking should be maintained to help encourage shoppers into the towns concerned. If you want to save money, cut the wages and pension contributions of your Senior Leadership Team."

(Individual Town/Parish Councillor)

The other option of NOT charging and determining what services should be cut does not seem to have been explored or certainly hasn't been determined.

(District Councillor)

"Rates are going up so use money from that."

# Lack of information about the proposals (including level of the charges being proposed) (6 mentions / 7%)

"We are OPPOSED to any variation in parking arrangements until a specific proposal is put before us and we would expect that to be consistent with Babergh's Parking Strategy published in 2022.

In order to examine any emergent proposal and the full extent of the underlying reasons for it, we would welcome the proposal being supported by detailed analysis of the financial and economic case, the proposed tariff collection system and the enforcement arrangements."

(Other group/organisation)

"No clear proposal on parking charges, free parking times, review mechanism, cost of enforcement and overall cost/benefit analysis... Difficult to make constructive comments with so little information."

(Individual Town/Parish Councillor)

"We would like to know what the specific recommendations regarding charging will be in order to better assess the impact on [our] residents. We would welcome another consultation period with an opportunity to feed back on specific suggestions.

(Town/Parish Council)

The cost of collection and/or parking enforcement is significant / enforcement costs could be greater than the funds collected (6 mentions / 7%)

"Implementing parking charges is not a simple matter of turning on the meters. It will require people to monitor the cars and issue tickets. This a team of people to be employed and managed with all the consequential costs of that. In addition, fines for nonpayment of a tickets will have to be issued and collected and nonpayment of those dealt with. Has the council considered all of those costs in the financial modelling and, if so, can we see the model, please?"

(Individual Town/Parish Councillor)

"I oppose the imposition of charges and question the statement that you will keep it as low as possible as you may find the costs of collection are greater than anticipated and charges will be revised upwards."

### Rationale for varying the charges

Charging is necessary to cover costs / offset financial pressures / protect other council services (8 mentions / 9%)

"I believe small and reasonable charges, seen in almost every town, would be a fair way of covering the costs of this service."

(District Councillor)

"I am in agreement with this proposal. It is necessary to help balance future budgets and prevent the council getting into substantial and damaging financial difficulties."

(District Councillor)

"Beachside parks, parking in Ipswich, football parking and even hospitals charge for parking regardless of how little time one spends there.

I appreciate that these views will be very unpopular with the vast majority of people but there is already a pay system in place for longer term parking and it would be irresponsible for B.D.C. to forego the potential income from short term parking particularly when it is costing so much to subsidise."

(Individual Town/Parish Councillor)

Car park users should pay for parking facilities (rather than all council taxpayers) (5 mentions / 6%)

"Should householders who do not own cars or people who don't use such car parks be subsidising (via their council tax) three-hour free car parking in Hadleigh?"

(Individual Town/Parish Councillor)

"Car parking and roads use a disproportionate amount of public space when compared to their benefit to the public and those that contribute to their upkeep. Car park users should make a contribution to this benefit they receive."

### **Key considerations**

Retaining a period of free parking (18 mentions / 20%), specifically:

- At least 30 minutes of free parking (2 mentions / 2%)
- At least 1 hour of free parking (13 mentions / 15%)
- At least 1.5 hours of free parking (1 mention / 1%)
- Retaining at least 2 hours of free parking (2 mentions / 2%)

"The proposed scheme is ill considered because of the detrimental effect on the High Street businesses. I could support a scheme which allowed free parking for a reduced time, say 30 mins but I cannot support the current proposals."

(Individual Town/Parish Councillor)

"The consequence of introducing a parking charge will be that, drivers looking to use shops on the High Street, will drive directly to Morrisons and QD if they can't find parking on the High Street. Half an hour or one hour's free parking will mean that drivers are likely to buy their newspaper or make a quick shop in the Co-op or Andrews, for example, rather than go to Morrisons or QD."

(Individual Town/Parish Councillor)

"I am strongly opposed to the imposition of across the board parking charges, I do accept we have to do something to offset the financial deficit, therefore I propose bringing in parking charges but with the first hour free."

(District Councillor)

"A free hour would help support the high street and dissuade everyone from just heading to a supermarket car park to do their shopping..."

(Town/Parish Council)

"Although I understand the reasons for varying the tariffs in Babergh car parks I am concerned that if there was no free parking at all it might harm businesses on Hadleigh High Street. If some free parking, of perhaps the first hour, could be considered I feel it would help to support these businesses. This would allow people to visit a few shops, the market on a Friday, the Post Office or Library. It wouldn't help support the many independent cafes though."

(District Councillor)

### Ensuring that any charges are kept low / to a minimum (15 mentions / 17%)

"As long as charges are kept as low as possible and so affordable for all car drivers I support the proposal."

(Individual Town/Parish Councillor)

"Free parking for 3 hours or more at each of these sites is a very useful concession to attract people to the towns. If the Council decide it must impose charges then it is hoped the introduction of charges would be modest and allow people to be able to decide how long they wish to stay by a range of charges per hour."

(Individual Town/Parish Councillor)

"It must be recognised that Lavenham is a village and not a town. As referred to above its retail offer cannot be compared to Sudbury or Hadleigh and therefore any charges introduced cannot be comparable. Any similarity of parking tariffs and hours of operation is inappropriate."

(Town/Parish Council)

"[Our] residents do use Hadleigh for shopping and social purposes and so would be affected by parking charges as there is no public transport route to Hadleigh. If the parking fees were minimal and paying for them easy to do then any objection would be remediated by saving other more essential services. However if charges were higher this could reduce the number of people visiting Hadleigh and we would not wish to see a reduction in Hadleigh's retail outlets."

(Individual Town/Parish Councillor)

### Ensuring that coin/cash payment facilities are retained (6 mentions / 7%)

"Also, how will parking charges be collected? I think it's essential that a cash option is available. Many elderly people have difficulty with payment methods. Some may also be able to handle card payments and those should be available too. But smartphone payments will be beyond many people so please don't rely on that."

(Individual Town/Parish Councillor)

"Please make sure that any parking payment facilities still have the coin facility, there are many elderly residents who will not be able to pay by phone apps and not all have bank cards."

### Additionally, several respondents put forward alternative or additional proposals:

"We feel strongly that a free parking period of at least one hour should remain. We also think that free parking should be considered at other times. This could take the form of an after school period to support young families, or making Thursdays free in order to support the market and encourage people to purchase local produce and support local small businesses."

(Town/Parish Council)

"I would want to see preferred rates for disabled, families and village residents."

(Individual Town/Parish Councillor)

"Offer more long stay parking for people working in Sudbury at reasonable rates. Keep free parking in villages such as Lavenham & Long Melford."

(Individual Town/Parish Councillor)

"It is worth noting that the main street in Hadleigh has no parking single lines Mon-Sat.

These are normally ignored. Enforcement with fines would offset some of the cost of free parking.

The bold step would be to introduce a one way traffic flow to Hadleigh. Add more parking bays with 30mins free parking and enforce over stays. Then apply as above free one hour in carparks. This would make Hadleigh more attractive as a shopping and leisure destination."

(Town/Parish Council)

"There should be more restrictions and greater enforcement against High Street parking [in Hadleigh] by more double yellow lines and a campaign to retain the Bridge Street car park to compensate for the loss of any spaces."

(Individual Town/Parish Councillor)

"...if parking charges for short stays were to be imposed then they should be accompanied by a season ticket system, permitting residents of Babergh to make a one-off payment to provide them with the existing three hour free parking. Once the payment had been made, there would then be no incentive for residents to minimise their use of the town centres."

(Town/Parish Council)

"Does this mean the district council tax payers will see a reduction in council tax? If not maybe they could have a card to allow free parking for a limited period?"

"Introducing carpark charges will reduce this shortfall but by how much remains to be modelled. We need to see what could be brought in by modelling different levels of carpark charging which should include one model with a car parking permit for locals.

The alternate possibility of removing the cost of the car parks by handing over the car-parks to the town councils should also be looked at. If this is done as a CIC I gather that business rates do not need to be paid thereby reducing the majority of the cost of running the carparks."

(District Councillor)

## Question 2: Current car park provision and facilities

#### Q2. CAR PARKING PROVISION

The Council published its Parking Strategy in 2022, which outlines both on-street and offstreet parking provision for the next 20 years. More information about the Parking Strategy is available on our website at https://www.babergh.gov.uk/w/parking-strategy

The Strategy looks at the improvement and maintenance of our parking provision to ensure that we have the right level of parking provision in the right places.

Do you have any comments on our current car park provision and facilities?

Fifty-nine respondents (69%) provided a response about on-street parking and parking enforcement. Percentages are shown based on all 86 survey respondents.

Some comments were coded under more than one theme. Percentages therefore add up to more than 100%.

Respondents provided a range of views on the current car park provision and facilities, including that:

- Current car parking provision / level of parking is good/adequate/fine (21 mentions / 24%).
- Current car parking provision is insufficient / inadequate (8 mentions / 9%).
- Car parks could be better maintained (e.g. better signage, markings, general maintenance, ticket machines not working) (8 mentions / 9%).

Additional comments also reiterated views related to the proposal, including that car parking should be left free / arrangements kept as they are / 3 hours parking is good for local businesses (8 mentions / 9%).

Respondents also highlighted a range of parking-related issues or queries, including some specific comments related to the Parking Strategy. This included several detailed comments relating to parking provision in Lavenham; whilst not reported in full within this section – due to the length and detail of responses – they will be reviewed in detail by Babergh District Council's Parking Services team.

Table 4 displays the full range of responses received to this question, coded by theme.

The remainder of this section includes illustrative quotes related to the most frequently mentioned themes related to car parking provision and facilities.

Table 4: Q2. Car parking provision and facilities – coded responses

|  | Count | %   |
|--|-------|-----|
| Car parking provision and facilities   |       |     |
| Current car parking provision / level of parking is good/adequate/fine   | 21    | 24% |
| Current car parking provision is insufficient / inadequate   | 8     | 9%  |
| Car parks could be better maintained (e.g. better signage, markings, general maintenance, ticket machines not working) | 8     | 9%  |
| Car parks are well-used  | 4     | 5%  |
| Car parks are well maintained  | 3     | 3%  |
| Other generally positive comment   | 3     | 3%  |
| Comments related to the proposal   |       |     |
| Car parking should be left free / arrangements kept as they are / 3 hours parking good for local businesses            | 8     | 9%  |
| Introducing charges will increase on-street parking  | 4     | 5%  |
| Free / current parking provision encourages car use / discourages active travel  | 3     | 3%  |
| Further parking-related issues and queries   |       |     |
| On-street / pavement parking issues  | 7     | 8%  |
| More parking for Blue Badge holders  | 3     | 3%  |
| Resident parking should be considered on some streets  | 2     | 2%  |
| Wider availability of season tickets   | 2     | 2%  |
| Other individual queries / issues (including specific comments relating to the Parking Strategy)                       | 11    | 13% |
| Other comments   |       |     |
| Other comment  | 4     | 5%  |
| No comment / left blank  | 27    | 31% |
| TOTAL  | 86    |     |

NOTE: some comments were coded under multiple themes, therefore percentages add up to more than 100%.

### Car parking provision and maintenance

Current car parking provision / level of parking is good/adequate/fine (21 mentions / 24%)

"The parking provision in Sudbury is currently very good."

(District Councillor)

"There is plenty of parking available in Sudbury. As someone that drives in most days... it is very rare for me to struggle to find a parking space."

(Other group/organisation)

"Current parking provision in these areas is adequate in my opinion."

(Individual Town/Parish Councillor)

"The current parking provision and facilities are seen as exemplar and playing a significant role in facilitating a vibrant town centre in Hadleigh."

(Other group/organisation)

"Hadleigh has a reasonable amount of car parks, could possibly consider more on-street availability."

(Individual Town/Parish Councillor)

### Current car parking provision is insufficient / inadequate (8 mentions / 9%)

"The additional housing in Hadleigh has not been met with any growth in the infra-structure including the requirement for additional parking. It is noticeable that in the past there was always space in either of the two Magdalen Road car parks. Sometimes I find it necessary to drive between the two hoping to find somebody leaving. Charging by the hour may relieve the situation."

(Individual Town/Parish Councillor)

"There are plenty of 'First 2 or 3 hours free' car parks in Sudbury, but don't appear to be enough long term parking areas."

(Town/Parish Council)

"Demand for parking in Lavenham fluctuates regularly and seasonally."

REGULARLY: Both car parks enjoy heavy use day time.

During the day, Prentice Street located closest to the High Street and Market Place is thought to used by employees, shoppers, and visitors. Overnight, there is evidence that some residents have resorted to using this space because of poor availability near their homes.

The Cock Inn due to its location is also used throughout a 24 hour period. In the day time, employees, users of the village hall site who cannot be accommodated in the limited space that Community resource is able to provide, shoppers, patients, attenders to Church (sometimes in large numbers for funerals) and visitors park here. In the evenings, there is less demand and but it is thought that some residents use spaces overnight.

Frequently, overspill arises from this car park both during the day and evenings and this causes congestion on the B1071 and smaller streets accessed from this main road. This most commonly arises when there are cultural events at the Church or Village Hall with large attendances, monthly Farmers Market and especially where those dates, clash with sporting tournaments which take place at the Recreation Ground off Bridge Street Road.

SEASONALLY: Through tourism, Lavenham is fortunate to be a contributor to the overall economy of Babergh. Of the 3 Babergh settlements where variations to off-street parking is being focussed, Hadleigh, Sudbury and Lavenham, our village is the only one where traffic signs invite visitors, by provision of brown backed destination directional signage. Whilst welcome, this however brings added pressure to parking provision both on and off street day-time and overnight. By far, the majority of visitors arrive by car. Holiday accommodation is located in two hotels and holiday lets in the centre of the village, in narrow streets which generally do not have private parking."

(Other group/organisation)

Car parks could be better maintained (e.g. better signage, markings, general maintenance, ticket machines not working) (8 mentions / 9%)

"The current car parking provisions should be kept as they are with no cost for parking, but the maintenance could be much better with shrub and tree areas being pruned more frequently and as far as I can remember the car parks in Sudbury have not been resurfaced in ten years."

(Town/Parish Councillor)

"Carparks have for sometime been earmarked for line marking and new signage which were part of the Vision for Sudbury work and nothing has been delivered."

(District Councillor)

"The current car parks in Hadleigh need attention with regard to re-painting markings and making one-way systems around them clearer (Magdalen Rd car park especially). At Magdalen Road car park there is also the issue of some trees having been fenced off because of their roots lifting the paving for a number of years. I don't want to lose the trees but it looks unsightly and is keeping parking spaces from being used."

(District Councillor)

"Too often ticket machines inoperative. Even when free parking somewhat galling to have to walk to the far side to find working unit."

#### Question 3: On-street parking and parking enforcement

#### Q3. ON-STREET PARKING

In 2020, Civil Parking Enforcement was introduced to the Babergh District, with Ipswich Borough Council and West Suffolk Council sharing the on-street parking enforcement duties. This has had a positive effect in many areas.

We understand that varying the tariffs in our car parks could impact on-street parking, but it could also mean that we could encourage more enforcement where required.

What comments would you like to make regarding on-street parking and parking enforcement?

Sixty-nine respondents (80%) provided a response about on-street parking and parking enforcement. Percentages are shown based on all 86 survey respondents.

Some comments were coded under more than one theme. Percentages therefore add up to more than 100%.

This included a number of responses about increased on-street parking and enforcement related to the proposal to vary parking tariffs, with respondents commenting that:

- Varying the charges will increase on-street parking / increase the need for on-street parking enforcement (19 mentions / 22%).
- Increasing enforcement will create/add to costs (10 mentions / 12%) or questioning the cost-benefit of enforcement (4 mentions / 5%).

Respondents also put forward views on on-street parking enforcement and restrictions more generally, including:

- That more enforcement is needed / would be welcomed (14 mentions / 16%).
- That more / better marked restrictions are needed (9 mentions / 10%).
- Positive comments about current levels of enforcement / enforcement generally (5 mentions / 6%).
- Mentions of on-pavement parking / need for enforcement (4 mentions / 5%).

The importance of access to on-street parking was also raised, including:

- The need to consider/prioritise parking for residents (including mention of resident permits) (9 mentions / 10%).
- The need to consider businesses / business deliveries (4 mentions / 5%) and the provision of on-street parking for Blue Badge users and residents with mobility issues (3 mentions / 3%).

Several respondents provided comments on specific local area issues.

Table 5 displays the full range of responses received to this question, coded by theme.

The remainder of this section includes illustrative quotes related to the most frequently mentioned themes.

Table 5: Q3. On-street parking – coded responses

|   | Count | %   |
|---|-------|-----|
| Views towards on-street parking and enforcement related to the proposal                                       |       |     |
| Varying the charges will increase on-street parking / increase the need for on-<br>street parking enforcement | 19    | 22% |
| Increasing enforcement will create/add to costs   | 10    | 12% |
| Question about the cost-benefit of enforcement  | 4     | 5%  |
| Retaining a free hour in the car parks / ensuring fees are kept low would help counter on-street parking      | 3     | 3%  |
| Views towards on-street parking enforcement and restrictions  |       |     |
| More enforcement is needed / would be welcomed  | 14    | 16% |
| More / better marked/signed restrictions needed   | 9     | 10% |
| Positive comment about current levels of enforcement / enforcement generally                                  | 5     | 6%  |
| Mention of on-pavement parking / need for enforcement   | 4     | 5%  |
| Parking enforcement should be fair and proportionate  | 3     | 3%  |
| Importance of access to on-street parking   |       |     |
| Need to consider/prioritise parking for residents (including mention of resident permits)                     | 9     | 10% |
| Need to consider businesses / business deliveries   | 4     | 5%  |
| Provision of on-street parking for Blue Badge users and residents with mobility issues                        | 3     | 3%  |
| Importance of retaining free on-street parking to keep towns attractive                                       | 2     | 2%  |
| Other comments  |       |     |
| Specific comment on local area issue  | 8     | 9%  |
| Other comment   | 12    | 14% |
| No comment / left blank   | 17    | 20% |
| TOTAL   | 86    |     |

NOTE: some comments were coded under multiple themes, therefore percentages add up to more than 100%.

#### On-street parking and enforcement – views related to the proposal

Varying the charges will increase on-street parking / increase the need for on-street parking enforcement (19 mentions / 22%)

"I do feel that there might be more 'opportunist' street parking to evade the charges causing more congestion within the high streets."

(Individual Town/Parish Councillor)

"If these proposals are brought in, I feel that on street parking will increase. Many of the streets near the town centre have no off street parking, even if parking permits are brought in there will still not be enough, many residents are forced to park overnight in the car parks.

Unless you bring this in in every street people who know the area will find a street to park in to avoid the charges."

(District Councillor)

"We believe that our users may well seek out free alternative parking around the locality of the Kingfisher Leisure Centre. While this may encourage users to walk more the impact on local residents living around the Station Road area could be significant. It is important for us a trusted local business that we do everything possible to limit environment and noise disruptions around our centres."

(Other group/organisation)

"On street parking in Hadleigh is limited and can be occasionally chaotic at peak times. Limiting free parking in the two main car parks can only make matters worse and would require additional enforcement at the appropriate cost and aggravation to residents and visitors alike."

(Individual Town/Parish Councillor)

"Traders and service-providers on the [Hadleigh] High Street told us that improved enforcement in the past few years has reduced the number of casually parked vehicles near their premises. But current enforcement arrangements seem to be sporadic - it's felt by some that a considerable increase in enforcement presence would be needed to counteract the expected increase in on-street parking if car park fees are varied."

(District Councillor)

#### Increasing enforcement will create/add to costs (10 mentions / 12%)

"It is inevitable that the ending of free parking in the council's car parks will cause an increase in on-street parking, particularly when someone is making a short trip into the town to buy a forgotten item of shopping or a very small purchase. More enforcement will mean more wardens or increased hours for existing ones, leading to increased cost to council tax payers."

(Town/Parish Council)

"Clearly imposing charges on car parks will necessitate the need for more enforcement to control on-street parking. The additional cost of reinforcement could be high and will offset the income raised from Car Parks."

(Individual Town/Parish Councillor)

"The officers do patrol the centre of the town but if this came into effect they would have to patrol a much wider area as workers, volunteers and shoppers avoid charges. Its human nature to do so. You acknowledge that you may need more enforcement thus more officers, more costs thereby much of the income you may generate will not be of benefit. Laws of unintended consequence."

(Individual Town/Parish Councillor)

"Encouraging more enforcement" is liable to require additional personnel and therefore additional salary costs for the Council."

(Town/Parish Council)

"Varying tariffs might result in more on-street parking, however this can be managed and planned for. The cost of enforcing on-street parking restrictions must be taken into consideration when varying the tariffs."

(District Councillor)

#### Question about the cost-benefit of enforcement (4 mentions / 5%)

"Enforcement of on street parking is generally a good thing but the quantity of enforcement is directly linked to the cost. There should be a thorough cost benefit analysis before any change is made."

(Individual Town/Parish Councillor)

#### On-street parking enforcement and restrictions

More enforcement is needed / would be welcomed (14 mentions / 16%) AND More / better marked/signed restrictions needed (9 mentions / 10%)

"Yes! We need more on street enforcement! Trucks unloading is one thing. Maybe a private car parked for 1 minute to collect the weeks wine. But when you notice habitual long term parking in restricted places there are many like myself who have a desire to be a traffic warden"

(Individual Town/Parish Councillor)

I welcome more parking enforcement. Hadleigh High Street can get very congested at times especially if people have parked inconsiderately creating problems for other drivers.

(District Councillor)

"Currently, enforcement is sporadic and restrictions in some places are not clearly signed."

(Town/Parish Council)

"Enforcement is essential to a well managed strategy. However, rural areas lack any access to effective and ongoing enforcement."

(Individual Town/Parish Councillor)

"Parking enforcement is a must. We rarely/never see the Ipswich parking enforcement team, they refuse to penalise cars on our centre village white lines until the county council have put in correct parking signage/measures so we have dangerous parking in the centre of the village on our 90 degree bend which goes uncorrected."

(Individual Town/Parish Councillor)

"On-street parking enforcement has been ineffectual due to the lack of maintenance by SCC Highways particularly on road markings."

(District Councillor)

"There are some streets with double yellow lines but those are in very poor condition. There has been negligible civil parking enforcement in Lavenham. Daily there are already parking infringements. Water Street is particularly noticeable."

(Town/Parish Council)

### Positive comment about current levels of enforcement / enforcement generally (5 mentions / 6%)

"I have noticed an increase in the enforcement of on street parking that has reduced congestion kerbside. I find the enforcement effective and proportionate."

(Individual Town/Parish Councillor)

"On-street parking enforcement seems entirely sensible; it must surely help prevent antisocial/nuisance parking, and may even encourage some drivers to leave their cars at home when making shorter journeys which could be made, instead, on foot or by bicycle."

(Town/Parish Council)

#### Mention of on-pavement parking / need for enforcement (4 mentions / 5%)

"Pavement parking is a very significant problem which arises from the [Lavenham] High Street being the A1141."

(Individual Town/Parish Councillor)

"We need a solution for pavement parking, but that requires government legislation."

(District Councillor)

#### Importance of access to on-street parking

Need to consider/prioritise parking for residents (including mention of resident permits) (9 mentions / 10%)

"If these proposals are brought in, I feel that on street parking will increase. Many of the streets near the town centre have no off street parking, even if parking permits are brought in there will still not be enough, many residents are forced to park overnight in the car parks.

Unless you bring this in in every street people who know the area will find a street to park in to avoid the charges."

(District Councillor)

"Priority to residents should be given for on street parking including resident permits."

"On-street parking in this village [Lavenham] is needed by residents who do not have private parking opportunity attached to their properties. This presents a large proportion of residents in the centre of the village. Many of those residents are at home during the day. Provision on-street is also needed for shoppers day time."

(Other group/organisation)

"The on-street parking enforcement is causing car owners to leave Hadleigh. There is no parking for many people living in the town."

(Individual Town/Parish Councillor)

Need to consider businesses / business deliveries (4 mentions / 5%) AND provision of on-street parking for Blue Badge users and residents with mobility issues (3 mentions / 3%)

"Councillors believe the introduction of any on-street parking restrictions particularly in Lavenham would be problematical for shops, pubs, restaurants and other businesses and discourage passing trade."

(Town/Parish Council)

"Not enough provision for Blue Badge holders for on-street parking in Sudbury and Lavenham town centres."

(Individual Town/Parish Councillor)

"We run a meal delivery service to some of the most vulnerable members of the community and so it is important that we are able to stop on residential streets with ease to make the deliveries. For some staff that live in Sudbury, residents permits are important, but balance is needed to ensure access for us to make these crucial deliveries. Is there a permit scheme for short stop delivery purposes?

#### Local area issues

#### Additionally, several respondents highlighted specific local area issues:

"...other areas of Sudbury take the full impact of restrictions which are implemented - this is usually a default of workers in Sudbury (or train users) needing to find non-charging places to park their vehicles all day without charge. This causes the town areas to be full of daily vehicles thus reducing space for visiting, spending, tourist and residential vehicles."

(Individual Town/Parish Councillor)

"Charging for parking in Sudbury, will have an adverse effect on Long Melford, known in Long Melford for many years as the LM Park & Ride, three or four cars park in our street then drive to Sudbury Railway Station where they pay one fee to park whilst commuting to London, people may well do similar to this and catch Public transport into Sudbury, thereby congesting our High street with no benefit to our High street traders."

(District Councillor)

"Market Hill's on-street parking is at times closed for events and we understand that this may soon be closed daily during the summer months which will significantly impact the availability of on-street parking. Closure of parking on Market Hill will particularly impact short visits to town centre shops and place greater reliance on the nearby car parks. Updated parking surveys would be sensible to determine whether there has been a change in car park usage since the initial surveys were carried out which we understand was during Covid."

(Town/Parish Council)

"Bridge Street car park should be retained and developed."

(Individual Town/Parish Councillor)

"...[Lavenham] residents frequently park overnight in the car parks, likely because there is no space on the streets at the time residents return to their homes. Multi-vehicle ownership associated with individual dwellings has to be noted. In some streets, vehicle ownership is greater than on-street spaces."

#### **Question 4: Sustainable transport**

#### Q4. SUSTAINABLE TRANSPORT

The Parking Strategy identified that many of our car parks are already approaching capacity and the demand on parking spaces will only increase without better access to sustainable transport solutions. This includes improving public transport, cycling, and walking facilities.

What comments would you like to make regarding sustainable transport, and what improvements would encourage and enable travel without the need for parking (therefore helping to manage the demand on our car parks)

Seventy-two respondents (84%) provided a response about sustainable transport. Percentages are shown based on all 86 survey respondents.

Some comments were coded under more than one theme. Percentages therefore add up to more than 100%.

Comments highlighted several transport-related issues and opportunities, including:

- That public transport / bus travel is limited and/or needs improvement (47 mentions / 55%).
- A lack of cycle paths / need for more cycle paths and/or that cycling on the roads is too dangerous (21 mentions / 24%).<sup>4</sup>
- Improvements to pedestrian routes / lack of safe walking routes (10 mentions / 12%).
- A need for bike parking facilities (6 mentions / 7%).

A number of respondents (12 mentions / 14%) stated that increasing sustainable transport options is unlikely to get people out of their cars, the culture change required is too great or public transport unlikely to ever improve enough.

Table 6 displays the full range of responses received to this question, coded by theme.

The remainder of this section includes illustrative quotes related to the most frequently mentioned themes.

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<sup>&</sup>lt;sup>4</sup> Each of these were mentioned by the following number of respondents, with 5 respondents mentioning both: A lack of cycle paths / need for more cycle paths (15 mentions / 17%); Cycling on the roads is too dangerous (11 mentions / 13%).

Table 6: Q4. Sustainable transport – coded responses

|   | Count | %   |
|---|-------|-----|
| Comments on sustainable transport issues and opportunities  |       |     |
| Public transport / bus travel is limited and/or needs improvement   | 47    | 55% |
| Lack of cycle paths / need more cycle paths   | 15    | 17% |
| Cycling on roads is too dangerous   | 11    | 13% |
| Improve pedestrian routes / lack of safe walking routes   | 10    | 12% |
| Bike parking facilities are needed  | 6     | 7%  |
| Introduce 20mph schemes   | 4     | 5%  |
| Free car parking or providing more spaces encourages car usage / charges may discourage car usage   | 4     | 5%  |
| Reduce / divert lorries   | 2     | 2%  |
| Bike / e-bike hire and loans  | 2     | 2%  |
| Comments related to the viability of sustainable transport uptake   |       |     |
| Increasing sustainable transport options unlikely to get people out of their cars / culture change required is too great / public transport unlikely to ever improve enough | 12    | 14% |
| Car travel is essential in a rural district   | 5     | 6%  |
| Impractical to carry shopping any distance / carry shopping on the bus  | 3     | 3%  |
| Other comments  |       |     |
| Sustainable transport is a separate issue from parking charges  | 2     | 2%  |
| Other comment   | 14    | 16% |
| No comment / left blank   | 12    | 14% |
| TOTAL   | 86    |     |

NOTE: some comments were coded under multiple themes, therefore percentages add up to more than 100%.

#### Sustainable transport issues and opportunities

Public transport / bus travel is limited and/or needs improvement (47 mentions / 55%)

"Improvement required in level of public transport, particularly in more rural areas."

(Town/Parish Council)

"Improving village transport if you don't want people to use car parks. More buses and regular services which link up with buses to bigger towns."

(Individual Town/Parish Councillor)

"Public transport to and from outside villages is scarce or non-existent. It is absurd to suggest that people from those villages might walk or cycle to the town."

(Town/Parish Council)

"Sustainable, regular and efficient transport services to and from satellite villages around Hadleigh don't exist. Private vehicles are essential for visiting Hadleigh."

(Individual Town/Parish Councillor)

"To provide regular and accessible public transport within the Babergh area, this is unfortunately an issue that is raised regularly within our village and neighbouring local villages between Hadleigh and Manningtree."

(Town/Parish Council)

"Poor local bus service to some outlying villages mean car transport to Sudbury is essential."

(Town/Parish Council)

"When I first moved to Cornard I could catch a bus at the top of my road every ten minutes, now it would mean a ten minute walk to get to the nearest bus stop, crossing my fingers to hope it turns up. For those people who need to go to the top of North Street this involves another lengthy walk the Sudbury end."

(District Councillor)

Lack of cycle paths / need more cycle paths (15 mentions / 17%)

AND Cycling on roads is too dangerous (11 mentions / 13%)

AND Improve pedestrian routes / lack of safe walking routes (10 mentions / 12%)

"The state of road surfaces, distance to travel and the volume of traffic makes cycling and walking hazardous and does not allow parents with young children to make these journeys."

(Individual Town/Parish Councillor)

"It seems many users of the car parks on Hadleigh and Sudbury come a short distance within the town. Hopefully car park charges will encourage those who are mobile to walk or cycle instead. Free car parking does nothing to encourage active travel. Bike lanes and safe footpaths are key."

(Individual Town/Parish Councillor)

"Sustainable transport alternatives are not likely to be viable in Sudbury for many people in the foreseeable future. The roads feeding into Sudbury are too narrow and carry too much heavy traffic to be safe for cyclists. Most people, and especially children, will not consider cycling a safe method of travelling into Sudbury from the surrounding villages. Without safe cycle routes that are separated from the road traffic, there is not much likelihood of cycling becoming a credible alternative method of commuting into Sudbury."

(Town/Parish Council)

"Better footpaths would encourage more walking especially from the new developments being built at Weavers Meadow in Hadleigh. To walk down Lady Lane into town pedestrians have to crisscross the road to stay on a pavement. There should be safe, attractive, sign posted walking and cycling options from these new developments all the way into the town centre which seem to be lacking at the moment."

(District Councillor)

#### Bike parking facilities are needed (6 mentions / 7%)

"Secure bike parking facilities might encourage more people to cycle, particularly in good weather; however, the lack of anywhere safe and secure to leave bikes is a real issue particularly for owners of desirable bikes, especially e-assist bikes, which may be worth several thousand pounds. CCTV cameras at bike parking stands may help, but the real solution is secure bike compounds, such as can be found in central Cambridge next to a cycle shop."

(Town/Parish Council)

#### The viability of sustainable transport uptake

Increasing sustainable transport options unlikely to get people out of their cars / culture change required is too great / public transport unlikely to ever improve enough (12 mentions / 14%)

"Increasing sustainable forms of transport is unlikely to have a great effect on the numbers of vehicles using the car parks even though there are charges levied.

The cost of bus fares is unlikely to change the attitudes of drivers to use these buses. Town centre parking is used by many shoppers who need the convenience of their cars for transporting their shopping."

(Individual Town/Parish Councillor)

"Most of the Hadleigh trade is drawn from the surrounding villages where a complete vacuum in public transport exists. Whilst it is a laudable proposal to swap car traffic for public transport, that is surely even more out of reach than leaving the parking subsidised.

An increase in cycling and walking provision would of course be a positive step but in reality incremental in terms of relief of motor traffic."

(Other group/organisation)

"Public transport is poor and would have to be hugely improved to have an impact on car use. Unfortunately Babergh does not have the power or funds to do this."

(District Councillor)

"Sustainable transport can only be provided if there is a demand throughout the day, as it would not be a viable business case and it would not be long before the council would be having to go back to the public to raise taxes to pay for the transport.

The typical example is London. Transport for London is increasing rates to pay towards the transport system. There has to be at least a 40% travel demand throughout each day to be able to run a public service."

# **Appendices**

## **APPENDIX A: Background Information and Frequently Asked Questions**

#### Parking tariffs in Babergh

Babergh District Council is proposing to vary parking charges in Sudbury, Hadleigh, Lavenham and Chelmondiston.

Subsidising the current three-hour free parking cost the Council approximately £425K this year, and that is set to rise further. The Council faces significant budget pressures in the next financial year and over the medium term and can no longer afford the subsidy if it is to continue delivering other essential services to residents and communities.

Our proposal is to introduce modest, revised tariffs in council-run car parks which are as low as possible compared to other authorities, so we can continue to attract visitors, ensure shoppers and workers have access to the right spaces in the right places, and increase space turnover.

This webpage outlines the background to the proposal, details of an engagement exercise we are carrying out, and answers to some frequently asked questions. Further background about the proposals can also be found in a media release issued on 15 December 2023.

#### How much will you charge to park?

We already charge to park at Pin Mill Car Park in Chelmondiston, and for over three hours in Hadleigh and Sudbury. We are conducting extensive research throughout East Anglia to ascertain the average cost to park in towns and villages of a similar size to those in Babergh. We are committed to ensuring that the new charges that would be introduced to our car parks would be in line with other towns and villages of similar size in East Anglia.

### How will you discourage shoppers from choosing to shop in larger towns in the area, such as Bury St Edmunds, Ipswich, or Colchester?

We are committed to keeping the cost of parking in our car parks lower than those charged in larger towns so that our towns and villages remain an attractive destination.

## What solutions are available to prevent motorists from using other free car parks instead of Council-owned car parks, such as health centres, businesses and Residents Only car parks?

There are several solutions available to the operators of free car parks that are close to the Council's car parks. These include:

- Incorporating the car park into the Council's 'Off Street Parking Places Order' so that
  we can enforce the car park on the operator's behalf. Permits could be issued to
  authorised users.
- Car park operators can choose to enlist the service of a private enforcement service. These private services will often provide a fee-free service, using parking ticket income to cover their costs.

## What will the Council do to stop motorists from parking on-street to avoid paying to use a car park?

We will work with Suffolk County Council to ensure that the on-street parking is relevant and appropriate for the needs of residents. We are committed to improving the facilities within our car parks to make them the preferred destination for motorists, by making them a safe, convenient, and pleasant place to park.

#### Will the introduction of car park charges affect on-street enforcement?

Chargeable parking is easier to enforce than free parking. With competitive parking rates in operation, we will be able to encourage a greater frequency of Civil Enforcement Officer visits to our car parks. This increased officer presence makes our car parks a safer place to park with increased patrols and means that the surrounding streets will also be more regularly patrolled which is currently a common complaint.

#### Will charging to park discourage visitors to our town centre?

There is little evidence to suggest that charging a competitive fee to park will prevent motorists from visiting a town or village. Babergh is in a minority of districts where parking is free for up to three hours.

## Will tourists be discouraged from visiting our town or village if they must pay for parking?

In general, tourists are fully prepared to pay to park when visiting an area of interest. We are committed to ensuring that the fees charged in our car parks are competitive and may still be below what tourists would normally expect to pay when visiting a place of interest.

#### What do other towns in the region charge for parking?

The average cost of parking in towns with a population of around 20,000 people East Anglia is £1 per hour. Short stay car parking is payable in towns such as Stowmarket, Newmarket, Felixstowe, Haverhill, and Woodbridge. We will ensure that the cost of parking in Babergh is competitive with these destinations. Full tariff information for other council's car parks in the region are available their websites:

- Mid Suffolk's car parks
- East Suffolk's car parks
- Ipswich's car parks
- Huntingdonshire's car parks
- Saffron Walden's car parks

#### Will Blue Badge holders have to pay to park?

Blue Badge holders will continue to be entitled to park up to three hours for free.

#### Will there be any discounts available for town centre employees and residents?

We already offer car park season tickets which are available to anyone who regularly uses our car parks. Season tickets are currently available for three months or 12 months and offer a considerable discount when compared to paying daily. Season tickets are also convenient as the motorist doesn't have the inconvenience of having to pay to park each day. Season tickets are now fully digital and can be managed online.

#### Who are you currently engaging with about the changes?

In January, Babergh's Cabinet agreed to carry out an engagement exercise with town and parish councils and other recognised groups to find the best solutions for local communities. We have opened a survey aimed specifically at town and parish councillors as representatives of their local communities. It can also be completed by clerks and other recognised groups. It will build on previous feedback captured from residents and other stakeholders during our Parking Strategy consultation in 2022.

#### What will you do with the feedback?

The deadline for responses to the survey is Sunday 3 March 2024 and we will publish the results of this engagement on our website. The feedback will be reflected in proposals to be examined by our Overview and Scrutiny Committee before going to Cabinet for a final decision.

#### What are you asking in the survey?

These are the questions people are invited to answer:

#### Parking tariffs

The Council is proposing to vary the tariffs in our car parks to help tackle the financial deficit that we are facing to lessen the cuts or savings we will have to make to other services. At present, the free parking that is provided in our car parks in Sudbury, Hadleigh and Lavenham is subsidised by all council tax payers in the district.

We are committed to ensuring that the charges that would be introduced would remain as low as possible and in line with towns and villages of similar sizes across the East Anglia region.

#### What comments would you like to make regarding this proposal?

#### Car parking provision

The Council published its Parking Strategy in 2022, which outlines both on-street and off-street parking provision for the next 20 years. You can access more information about <u>our Parking Strategy</u> on our website.

The Strategy looks at the improvement and maintenance of our parking provision to ensure that we have the right level of parking provision in the right places.

#### Do you have any comments on our current car park provision and facilities?

#### On-Street parking

In 2020, Civil Parking Enforcement was introduced to the Babergh District, with Ipswich Borough Council and West Suffolk Council sharing the on-street parking enforcement duties. This has had a positive effect in many areas.

We understand that varying the tariffs in our car parks could impact on-street parking, but it could also mean that we could encourage more enforcement where required.

What comments would you like to make regarding on-street parking and parking enforcement?

#### Sustainable Transport

The Parking Strategy identified that many of our car parks are already approaching capacity and the demand on parking spaces will only increase without better access to sustainable transport solutions. This includes improving public transport, cycling, and walking facilities.

What comments or suggestions would you like to make regarding sustainable transport, and what improvements would encourage and enable travel without the need for parking (therefore helping to manage the demand on our car parks)?

#### **APPENDIX B: Survey questionnaire**

#### Babergh parking charges proposals: Your view

#### Introduction

We would like your feedback on Babergh District Council's plans to vary parking charges in Sudbury, Hadleigh, Lavenham and Chelmondiston.

Subsidising the current three-hour free parking in Sudbury, Hadleigh and Lavenham will cost the council approximately £425K this year, and those costs are set to rise further. We face significant budget pressures in the next financial year (2024/25) and can no longer afford the subsidy if we are to continue delivering other essential services to residents and communities.

We do not believe the success of town centres is defined by parking charges alone, but we do recognise there is concern about this proposal and there are challenges – which is why we want to engage with key stakeholders to minimise these and find solutions.

In January, Babergh's Cabinet agreed to carry out this engagement exercise.

This survey is aimed specifically at town and parish councils and district councillors as representatives of your local communities. It can be completed by clerks, district councillors and other recognised groups.

It will build on previous feedback captured from residents and other stakeholders during our Parking Strategy consultation in 2022.

The deadline for your responses is 3rd March 2024 and we will publish the results of this engagement on our website. You / your organisation will not be identified in any published reports unless you choose to give permission at the end of the survey for your responses to be attributable.

Your feedback will be reflected in proposals to be examined by our Overview and Scrutiny Committee before going to Cabinet for a final decision.

Thank you.

You can save your response at any point by clicking 'Save and Continue Later' at the bottom of the screen. You will be prompted to enter your email address so a link can be sent to you to allow you to return to your response.

| Are you completing this survey  |   |
|---|---|
| □ as a district councillor?   |   |
| ☐ as an individual town or parish councillor?   |   |
| $\ \square \ \dots$ on behalf of a town or parish council?  |   |
| $\hfill \square$ on behalf of any other recognised group or org   | anisation?  |
|   |   |
| Please provide the following information  |   |
| Your name   |   |
|   |   |
| Email address   |   |
|   |   |
| Name of council or group/organisation   |   |
|   |   |
| Q1. PARKING TARIFFS   |   |
| The Council is proposing to vary the tariffs in our car pathat we are facing to lessen the cuts or savings we will present, the free parking that is provided in our car pathavenham is subsidised by all council tax payers in the | ll have to make to other services. At arks in Sudbury, Hadleigh and |
| We are committed to ensure that the charges that wo as possible and are in line with towns and villages of region.  |   |
| What comments would you like to make regarding  | յ this proposal?  |
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#### **Q2. CAR PARKING PROVISION**

The Council published its Parking Strategy in 2022, which outlines both on-street and offstreet parking provision for the next 20 years. More information about the Parking Strategy is available on our website at <a href="https://www.babergh.gov.uk/w/parking-strategy">https://www.babergh.gov.uk/w/parking-strategy</a>

The Strategy looks at the improvement and maintenance of our parking provision to ensure that we have the right level of parking provision in the right places.

| Do you have any comments on our current car park provision and facilities?   |
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| Q3. ON-STREET PARKING  |
| In 2020, Civil Parking Enforcement was introduced to the Babergh District, with Ipswich Borough Council and West Suffolk Council sharing the on-street parking enforcement duties. This has had a positive effect in many areas. |
| We understand that varying the tariffs in our car parks could impact on-street parking, but it could also mean that we could encourage more enforcement where required.  |
| What comments would you like to make regarding on-street parking and parking enforcement?  |
|  |
|  |
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|  |

#### **Q4. SUSTAINABLE TRANSPORT**

□ No

| The Parking Strategy identified that many of our car parks are already approaching capacity and the demand on parking spaces will only increase without better access to sustainable transport solutions. This includes improving public transport, cycling, and walking facilities. |
|--|
| What comments would you like to make regarding sustainable transport, and what improvements would encourage and enable travel without the need for parking (therefore helping to manage the demand on our car parks)?  |
|  |
|  |
|  |
|  |
| You can choose to upload any supporting documentation below  |
| DOCUMENT UPLOAD  |
| You / your organisation will not be identified in any published reports unless you   |
| choose to give permission for your responses to be attributable  ☐ Please treat my response as anonymous in any published reports  |
| ☐ I am happy for my response to be attributed in any published reports   |
|  |
| Finally, would you be happy to be contacted by Babergh District Council to discuss any of the issues raised in your response?  |
| □ Yes  |

